

# PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA, ILLINOIS COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED DECEMBER 31, 2018 AND 2017

Submitted by:

Emily G. Cahill Executive Director of Parks and Recreation Treasurer

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### Pleasure Driveway & Park District of Peoria

### **Peoria Park District**

1125 W. Lake Avenue, Peoria, IL 61614 • p: 309.682.1200 • f: 309.686.3352 • www.peoriaparks.org





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**Executive Director** Emily G. Cahill









June 18, 2019

To: Board of Trustees and Citizens of the Pleasure Driveway and Park District of Peoria, Illinois

The Comprehensive Annual Financial Report for the Pleasure Driveway and Park District of Peoria, Illinois for the year ended December 31, 2018 is submitted for review. The report presents the results of the District's financial transactions for the year and the financial condition of the District at the end of the year.

This report consists of management's representations concerning the finances of the Pleasure Driveway and Park District of Peoria. We believe that all disclosures necessary to enable the reader to gain an understanding of the District's financial condition have been included. Responsibility for both the accuracy of the presented data and the completeness and fairness of presentation, including all disclosures, rests with the District, not the independent auditor. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with Generally Accepted Accounting Principles. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The District's financial statements have been audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended December 31, 2018, are free of material misstatement. The independent auditors' report opines that the District's financial statements do fairly present the financial position of the District in all material respects as of December 31, 2018 and is presented as the first component of the financial section of this report.

Immediately following the independent auditors' report is the management's discussion and analysis (MD&A). The purpose of the MD&A is to provide users of the basic financial statements with a narrative introduction, overview, and analysis of those statements. MD&A is meant to complement the Letter of Transmittal and should be read in conjunction with it, the basic financial statements, and the notes to the financial statements. The basic financial statements with accompanying notes and required supplementary information follow the MD&A.

#### **Profile of the District**

The oldest and largest park district in Illinois, created in 1894, the Pleasure Driveway and Park District of Peoria, (also known as Peoria Park District) encompasses nearly 60 square miles, which encompasses all of the City of Peoria, the Village of West Peoria, the Village of Peoria Heights, as well as other unincorporated areas outside city boundaries. The District lies within Peoria County, which, in 2018, had a population of 180,621 and of that, approximately 128,500 live within the District.

Our variety of programs and facilities throughout the community keep residents engaged and active. We provide access to the outdoors by offering more than 50 miles of hiking and biking trails through our parks and nature preserve areas. Glen Oak Park is home to Peoria Zoo, Peoria PlayHouse Children's Museum and Luthy Botanical Garden. Throughout the District, we host all kinds of sports including softball, soccer, volleyball, tennis and more, while Owens Center offers ice skating year-round, and our outdoor pools, Proctor and Gwynn Family Aquatics, provide area residents summer swim lessons and activities. Annually, hundreds of concerts, festivals and special events are featured on the Peoria RiverFront and in our parks, in addition to fun activities at Franciscan, Lakeview, Logan and Proctor Recreation Centers; and, the RiverPlex Wellness and Fitness Center, our state of the art, medically-based fitness center focuses on healthy and active lifestyles.

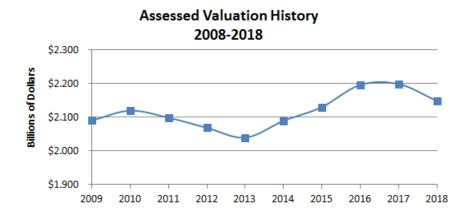
Additionally, the District is a member of the Heart of Illinois Special Recreation Association (HISRA); this association provides a broad range of recreation programs and services for individuals with disabilities and special needs as well as inclusion services for its member districts. HISRA was formed by the Pleasure Driveway and Park District of Peoria and the Morton Park District in 1988. The Chillicothe Park District joined the Special Recreation Association in 2005, and the Washington Park District joined in 2008.

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered relative to the economic and financial environment within which the District operates.

Local Economy: In 2017, Caterpillar, Inc., the principal employer in the Peoria area announced that they would be relocating their headquarters to Deerfield, IL, which required the relocation of approximately 300 senior executive employees. This had a two pronged impact to Peoria area in 2018. First, the community lost well educated, higher income, and working aged citizens and their families. This type of out migration from the Peoria area has contributed to a nearly 3% decline in population since 2010. Secondly, the relocation of those families meant that an influx of higher valued homes hit the housing market in a short period of time. While Caterpillar did provide relocation incentives to assist in transitioning this housing inventory, the cumulative effect was a downward shift in housing values across the community, especially for higher end homes. A downward shift in the housing market has a direct impact to the area's assessed valuation (AV), which is a primary factor in the District's ability to maintain its property tax revenues.

The AV dropped for three years in a row from 2011 through 2013 and increased from 2014 through 2017. However, in 2018 the AV dropped by 2.3%. The 2017 AV is used to calculate property taxes payable in 2018. The graph below illustrates the change in taxable AV from 2009 through 2018. The strength of the area's principal employers and tax payers has the most significant impact on local government's ability to maintain or grow their tax collections.



Interestingly, the area's top three employers do not mirror the top three tax payers. The principal employers are Caterpillar Inc., OSF Saint Francis Medical Center, and UnityPoint Health; whereas, the three largest tax payers in Peoria County are Caterpillar Inc., Pere Marquette Hotel LLC, and McRIL LLC. Peoria has made concerted efforts to diversify its business community through the cultivation of medical service employers, which is beneficial to the broader community. However, the principal medical service providers maintain tax exempt status; so, their footprint growth in the community does not directly increase the taxable assessed valuation. Consequently, the Park District's tax revenues are more impacted by the strength of the principal property tax payers, and all three have changed the way they operate in the Peoria area. Caterpillar has moved its headquarters, the Pere Marquette Hotel LLC was purchased out of receivership in fall 2018, and in 2018, McRIL, LLC., a subsidiary of Bon-Ton Inc., the operator of Bergner's stores, closed all Bergner's stores. These three tax payers account for 3.11% of the District's total assessed valuation.

Peoria is working very diligently to support business development. However, economics and business pressures largely outside of Peoria's control often impact these efforts. One forthcoming economic factor, which will negatively impact the Park District and possibly the local economy, is the State of Illinois minimum wage increase. The minimum wage increase was signed into law by Governor Pritzker in February 2019, and will incrementally increase the State's minimum wage from the current \$8.25 per hour rate to a rate of \$15.00 per hour in 2025. The first year of increases will be 2020, in which the rate will increase to \$10.00 per hour, a 21% increase from the current \$8.25 hourly rate.

This increase is touted as a win for social justice, as it will raise the standard of living for the estimated 1.4 million Illinois residents that currently make less than \$15.00 per hour. On the other hand, businesses are struggling to determine how they will change their operations in order to comply. If businesses opt to downsize their workforce or leave the area, in order to comply with the minimum wage increase, the District's AV will likely continue to decrease in the coming years. Furthermore, for the Park District, the minimum wage increase will be particularly difficult to implement, given the large number of part-time staff that the District relies on in order to operate seasonal programs and park amenities. In 2018, part-time personnel expenses made up approximately 37% of the District's \$12.6 million total personnel operating expenses. If the AV does not grow drastically, the District will be forced to significantly increase the cost of program services and downsize or close facilities, parks and programs.

Long-term financial planning and major initiatives: The District maintains a five-year capital improvement plan, which schedules the District's facility improvements, renovation, and equipment purchases. This plan is updated annually to ensure sufficient resources to maintain the District's current facilities and to determine what resources are available for new projects. The current five-year capital plan focuses heavily on maintaining existing facilities and parks, including funding for significant maintenance projects at the District's RiverPlex Recreation and Wellness Center, now eighteen years old, and Owens Recreation Center, an ice facility for which the current refrigeration system will reach end of life in 2021.

In the beginning of 2018, the District wrapped up the first benchmarks in its extensive strategic planning initiative, which solidified its mission, values and priorities. The revised mission, values and priorities are now being used to guide the District through its three-year strategic plan action items. Many of the action items are focused on achieving organizational excellence and a financially stable future. For example, in 2018, the District worked to develop criteria to assess the validity of acquisition, development and/or divestment of property. From this work, the District determined it was prudent to divest itself of a parcel of land that lies outside of the District boundaries and is not able to be annexed into the District boundaries. The sale of this property was approved by referendum in fall 2018, and will be sold in 2019. Additionally, the District requested proposals for a public-private partnership to rehab and manage a blighted seven acre parcel that includes multiple office buildings in the center of town. The District received interest from a local developer and negotiated an agreement with the developer in 2019. Projects and initiatives of this nature are guided by the District's priorities, and help the District focus on its mission and values.

The District's mission is to contribute to a healthy and vibrant Peoria community by responsibly using its resources to offer high quality parks and recreation experiences to those who live, work, and play in our District.

The District's values are articulated through its PRAISE model:

Professional: well-trained and proficient at all levels of our organization.

Respectful: considerate of others and honest in our interactions.

Accountable: transparent and responsible for our decisions and their impact on our District,

our community, and the environment.

Innovative: open to new approaches that achieve better outcomes and that make our

District more sustainable in the future.

Safe: proactive in providing safe spaces and places for those who work and play in our

District parks and facilities.

Equitable: focused on equitable access to parks, facilities, and programs that promote

healthy and active lifestyles across our diverse community.

With the mission and values the District has set three priorities:

- We will be responsible stewards of all District resources.
- We will focus on services that make the greatest impact.
- We will create a culture that values and supports each other, those we serve and our community.

#### **Award**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Pleasure Driveway and Park District of Peoria, Illinois for its comprehensive annual financial report for the fiscal year ended December 31, 2017. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### Acknowledgement

The District is fortunate to have a dedicated publicly elected Board of Trustees and staff who are committed to serving the residents in our District and surrounding areas. During this challenging economic period, effective leadership is essential to conducting the financial operations of the District in a responsible and prudent manner while continuing to serve the changing needs of our citizens.

Respectfully submitted,

Emily G. Cahill

Executive Director of

Emily Schill

Parks and Recreation

Karrie Ross

Superintendent of Finance and Administrative Services

Kani Ross

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA, ILLINOIS ELECTED OFFICIALS

As of December 31, 2018

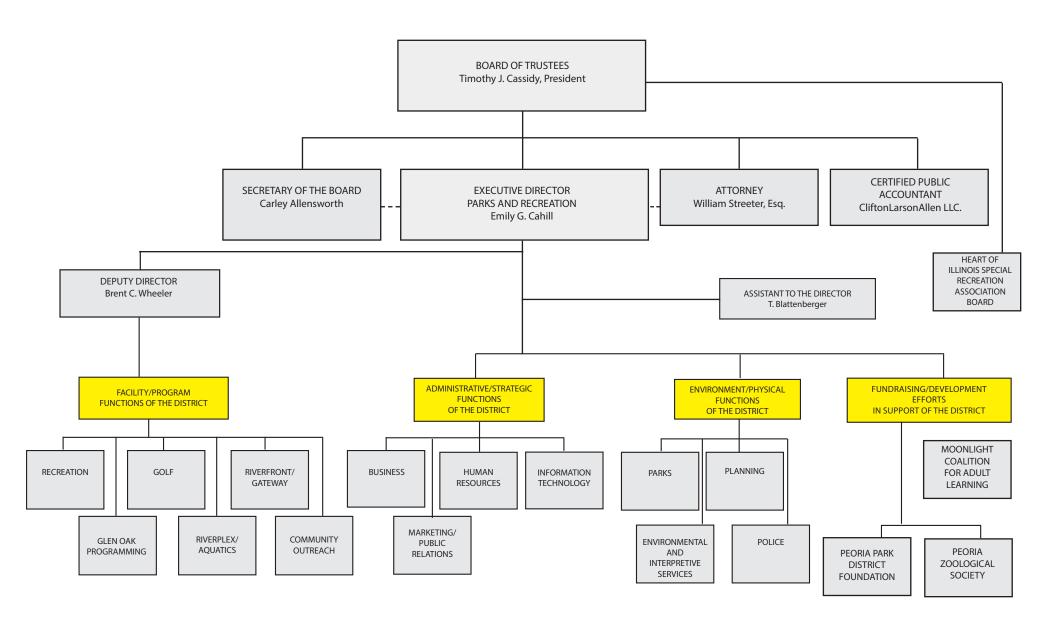
### **PARK BOARD PRESIDENT**

**Timothy J. Cassidy** 

### **PARK BOARD TRUSTEES**

Robert L. Johnson, Sr. Jacqueline J. Petty Warren E. Rayford Matthew P. Ryan Nancy L. Snowden Joyce A. Harant

### **Peoria Park District • 2018 Organizational Chart**





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Pleasure Driveway and Park District of Peoria Illinois

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2017

Christopher P. Morrill

Executive Director/CEO



### INDEPENDENT AUDITORS' REPORT

Board of Trustees Pleasure Driveway and Park District of Peoria Peoria, Illinois

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit of the Pleasure Driveway and Park District of Peoria (the District) as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business type activities and the discretely presented component unit of the Pleasure Driveway and Park District of Peoria as of December 31, 2018 and 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of a Matter - Restatement

As discussed in Note 15 to the financial statements, the District adopted the provision of Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. As a result of the implementation of Statement No. 75, the District reported a restatement for the change in accounting principle. Our opinions are not modified with respect to this matter.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages XIII through XX and the tables of historical pension and other postemployment benefits information on pages 50 through 54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

The introductory and statistical sections listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Peoria, Illinois June 18, 2019

The Pleasure Driveway and Park District of Peoria is presenting the following discussion and analysis to provide an overall review of the District's financial activities for the fiscal year ended December 31, 2018. We encourage readers to consider the information presented here in conjunction with the District's financial statements and notes to the financial statements to enhance their understanding of its financial performance.

### **Financial Highlights**

- The District is currently taxing at the maximum tax rates as allowed by Illinois State Statue for all of its operating funds. The District's 2017 assessed valuation (AV), which is used for 2018 tax collections, only increased by .1%.
- The District has actively worked to decrease its long-term debt; at the end of fiscal year 2018 the District utilized only 28.47% of its nonreferendum general obligation bonding authority and 7.08% of its total debt limit authorized under Illinois State Statutes.
- The District's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$101,492,773 (net position). Of this amount, \$4,458,506 is restricted for specific purposes and \$1,021,282 is unrestricted, and may be used to meet the government's ongoing obligations to citizens and creditors. The District's unrestricted net position is 3% of its total operating expenditures.

#### **Basic Financial Statements**

These statements offer short and long-term information about the District's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The Statement of Net Position presents information on all of the District's assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as an indicator of whether the financial position of the District as a whole is improving or deteriorating. However, evaluation of the overall health of the District should extend to other non-financial factors such as changes in economic conditions, District annexations, and additional state or federal government mandates.

The Statement of Revenues, Expenses and Changes in Net Position reports all of the current year's revenues and expenses and how the District's net position changed during the current fiscal year. The operating revenues include all user fees paid to the District for various activities, programs, and services. The operating expenses include personnel, benefits, supplies, services, and depreciation. This statement identifies the extent to which the District has recovered its operating costs through user fees. Property and replacement taxes are reported as nonoperating revenues. Grant revenue and donations received for capital projects are reported as capital contributions.

The final required financial statement is the Statement of Cash Flows. This statement reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities and provides answers to such questions, such as, where did cash come from, what was cash used for, and what was the change in cash balance during the reporting period.

### **Basic Financial Statements (Continued)**

These statements also include financial information concerning the Peoria Zoological Society. The Peoria Zoological Society is an Illinois nonprofit corporation organized by private citizens to aid in the improvement and development of the Peoria Zoo. The Society raises funds for a zoo endowment fund and major zoo expansion projects. The Society is considered a component unit of the District and information concerning the Society must be included with the District's financial statements. Information regarding the Society is shown as the component unit in the District's financial statements and in Note 14 to the financial statements.

The basic financial statements are presented prior to the notes to the financial statements on pages 1 through 6 of this report.

### **Financial Analysis of the District**

As noted earlier, changes in net position over time may serve as an indicator of a government's financial position. The District's total net position improved from prior year.

### Condensed Statement of Net Position December 31, 2018, 2017, and 2016

December 31, 201	o, 2017, and 2010		
	<u>2018</u>	<u>2017</u>	<u>2016</u>
Assets			
Current & Other Assets	\$40,276,309	\$31,212,825	\$34,591,064
Capital Assets	98,694,355	98,298,766	98,483,505
Total Assets	138,970,664	129,511,591	<u>133,074,569</u>
Deferred Outflows of Resources			
Deferred Amount Related to Pension Liability	1,994,046	5,251,324	6,926,334
Total Assets and Deferred Outflows of Resources	<u>\$140,964,710</u>	<u>\$134,762,915</u>	<u>\$140,000,903</u>
Liabilities			
Long-term Liabilities			
Due within one year	\$5,222,695	\$5,466,110	\$5,043,529
Due in more than one year	8,591,377	10,169,742	18,309,158
Other Liabilities	1,801,410	2,197,114	2,185,795
Total Liabilities	<u>15,615,482</u>	<u>17,832,966</u>	<u>25,538,482</u>
Deferred Inflows of Resources			
Future Year's Property Taxes	18,615,696	18,456,438	18,362,198
Deferred Amount Related to Pension Liability	4,218,700	534,660	10,177
Deferred Amount Related to Total OPEB Liability	1,022,059		
Total Deferred Inflows of Resources	23,856,455	18,991,098	<u>18,372,375</u>
Net Position			
Net Investment in Capital Assets	96,012,985	92,676,470	90,878,664
Restricted	4,458,506	3,770,730	3,350,591
Unrestricted	1,021,282	<u>1,491,651</u>	1,860,791
Total Net Position	\$101,492,773	<u>\$97,938,851</u>	<u>\$96,090,046</u>

### **Financial Analysis of the District (Continued)**

For current and other assets, the District has \$16.4 million in cash and certificates of deposit and \$18.6 million in property taxes receivable. These two amounts account for about 87% of the District's \$40.2 million in current and other assets. In 2018, the District's current asset due from other governments is greater than usual, due to a large State of Illinois Park and Recreation Facility Construction (PARC) grant receivable associated with the renovation of Lakeview Recreation Center.

The District participates in the Illinois Municipal Retirement Fund (IMRF), a multi-employer public pension fund that provides qualifying Park District employees with retirement, disability and death benefits. The District's net pension asset or liability is reflected in the noncurrent assets. In 2018, the District had a net pension asset of \$1,321,159, and the primary driver for this net pension asset was the pension fund's strong investment performance. More detailed information about the District's commitment to IMRF can be found in Note 8 to the financial statements.

With the implementation of Government Accounting Standards Board (GASB) Statement No. 75, the District's obligation relative to other postemployment benefits (OPEB) is reflected as Total OPEB Liability, rather than Net OPEB Obligation. The implementation of GASB Statement No. 75 also required a restatement of the District's prior year net position, which is reflected in the \$1,393,306, prior period adjustment on the Statements of Revenues, Expenses, and Changes in Net Position. Although the District has not established a trust for the funding of other postemployment benefits, the District has assigned \$7,452,591, from the general fund balance for this liability. Additional information concerning the District's liability for other postemployment benefits can be found in Note 11 to the financial statements.

The District has \$5.4 million in long-term debt as of December 31, 2018. The District decreased its debt in 2018 by \$1.9 million. The District's long-term debt is \$12.1 million less than in 2001. The District is authorized under Illinois State Statutes to issue nonreferendum general obligation park bonds as long as the total of outstanding nonreferendum general obligation park bonds does not exceed .575% of the District's equalized assessed valuation. As of December 31, 2018, the District is utilizing only 28.47% of this authority. The District also has a maximum total debt limit established by Illinois State Statutes. This limit is 2.875% of the District's equalized assessed valuation. As of December 31, 2018, the District is utilizing only 7.08% of this authority. Additional information about the District's long-term debt can be found in Note 5 to the financial statements. It is the District's decrease in debt that created the \$2.2 million decrease in the District's total liabilities, compared to prior year.

By far the largest portion of the District's net position (95%) reflects its net investment in capital assets (e.g., land, buildings, and equipment). The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. At the end of the current fiscal year, the District's end of year net position, excluding net investment in capital assets, is \$5,479,788, of which only \$1,021,282 is unrestricted.

The following chart summarizes the District's revenues, expenses and capital contributions for 2018 as well as the preceding two years.

### **Financial Analysis of the District (Continued)**

### Condensed Statement of Revenues, Expenses, and Changes in Net Position Year Ended December 31, 2018, 2017 and 2016

<u>2018</u>	<u>2017</u>	<u>2016</u>
		\$13,874,326
885,576	915,223	791,363
		19,672,963
173,906	54,201	35,329
•	•	166,493
	<u>35,556</u>	<u>35,556</u>
34,982,271	36,293,334	34,576,030
31,542,066	34,262,389	34,026,333
242,401	281,536	320,645
8,739	209,638	13,450
31,793,206	34,753,563	34,360,428
3,189,065	1,539,771	215,602
. ,	, ,	,
<u>1,758,163</u>	309,034	<u>477,059</u>
4,947,228	1,848,805	692,661
97,938,851	96,090,046	95,397,385
(1,393,306)		
96,545,545	96,090,046	95,397,385
\$101,492,773	<u>\$97,938,851</u>	<u>\$96,090,046</u>
	\$13,725,076 885,576 19,955,905 173,906 206,252 35,556 34,982,271 31,542,066 242,401 8,739 31,793,206 3,189,065 1,758,163 4,947,228 97,938,851 (1,393,306) 96,545,545	\$13,725,076 885,576  \$14,200,047 915,223  19,955,905  20,272,410 173,906  54,201 206,252  815,897 35,556  34,982,271  36,293,334  31,542,066  34,262,389  242,401  281,536  8,739  209,638  31,793,206  34,753,563  3,189,065  1,539,771  1,758,163  4,947,228  1,848,805  97,938,851  96,090,046  (1,393,306)  96,545,545  96,090,046

The District's primary source of operating revenues is fees received for services rendered. Of the 2018 operating revenues, \$13.7 million (94%) are charges for services rendered. Revenues from fees and charges decreased by 3% in 2018; this decrease is primarily due to lower revenues associated with the District's Vagabond Tours program, the Peoria Zoo, and RiverFront Events. Unfortunately, operating revenues, compared to prior year, in most areas of the District were either flat or declined.

The District's 2017 spike in non-operating revenue, noncapital donations and other, spiked due to a substantial estate gift given to the Peoria Zoo. Aside from this estate gift, the District's noncapital donations are similar from 2017 to 2018.

### **Financial Analysis of the District (Continued)**

Of the District's \$31.5 million in operating expenses, \$12.6 million is for personnel, which is a decrease of nearly \$500,000 from prior year, even though full-time employees received a 2.00% wage increase in 2018. The primary drivers in the District's personnel expense savings came from continued reductions in full and part-time workforce and long-term employee retirements, which were replaced with employees at lower wage rates. It is the reduction in personnel that also created a \$1.8 million decrease in the District's benefit expenses, through lower health insurance costs, Social Security and Medicare taxes, and IMRF employer contributions.

The District's operating expenses associated with supplies and services were relatively flat, compared to prior year. The 1.4% decrease in supply expenses was largely due to decreases in the golf supplies. Note that equipment and maintenance costs that do not meet the dollar threshold or the other criteria in the District's capital asset policy are also included in supply costs. Additional information on the District's capital asset policy can be found in Note 1 to the financial statements. Services include, but are not limited to, utilities, attorneys' fees, bank and credit card processing fees, veterinarian costs, cleaning services, pest control services, security services, security system monitoring, and IT services.

The District's nonoperating expenses include its interest expense and fiscal charges and any losses on the sale of capital assets. The District's nonoperating interest expenses decreased by 14% due to the District's decrease in long term debt liability, which is discussed in Note 5 of the financial statements. The District's 2017, \$209,638 loss on sale of capital assets was primarily due to a loss on a unique museum collection that was donated to the District in 2011 and sold in 2017.

Expenses for the delivery of services exceed revenues generated by the fees charged for participation. All divisions of the District rely on some level of nonoperating revenue, through property taxes and/or replacement taxes, in order to meet all of the expenses required to deliver their services.

Tax receipts decreased 2% in 2018. The most significant reason for this decrease was a decrease in replacement personal property tax which is distributed by the State of Illinois to local governmental units. The replacement taxes paid by corporations, partnerships, trusts and S corporations are a percentage of their income. As a result, the amount collected varies from year to year. Since the District is already taxing at the maximum tax rates allowed by Illinois State Statute for all of its operational funds, the District only receives more taxes for operations when the equalized assessed valuation (EAV) increases. For 2018 tax collections, the EAV only increased by .1%.

The most significant capital contribution in 2018 was associated with a State grant for the renovation of Lakeview Recreation Center. Capital contributions in 2017 included State grant funds for the Lakeview Recreation Center renovation and a Clean Energy grant received the for acquisition of a 8.98 acre plot of land adjacent to Tawny Oaks.

### **Capital Asset and Debt Administration**

The District's investment in capital assets as of December 31, 2018 is \$98,694,355 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, roads, machinery and equipment, and vehicles.

### **Capital Asset and Debt Administration (Continued)**

### Capital Assets As of December 31, 2018, 2017, and 2016 (Net of Accumulated Depreciation)

	<u>2018</u>	<u>2017</u>	<u> 2016</u>
Land	\$20,606,942	\$20,606,942	\$ 20,506,942
Museum Display	-	-	216,276
Construction in Progress	324,736	802,507	1,921,711
Land Improvements	4,712,891	4,664,835	3,129,137
Buildings and Improvements	62,781,353	62,023,892	63,792,027
Infrastructure	6,415,468	6,631,658	6,132,732
Machinery and Equipment	3,342,240	3,204,409	2,516,686
Vehicles	510,725	364,523	267,994
Total Capital Assets	<u>\$98,694,355</u>	\$98,298,766	\$ 98,483,505

In 2018, the major capital asset additions included an upgrade to the windows in the Peoria Zoo Tropics Building, a roof replacement at Donovan Park, the purchase of software for work order and equipment tracking, and an upgrade to point of sale software for the golf courses. The District also upgraded multiple vehicles in its fleet in 2018; these upgrades included three large vans, two SUVs and one pickup truck.

In 2017, the major capital asset additions included an erosion project on Grandview Drive and one in Detweiller Park, a roof replacement at Trewyn Pavilion, a roof replacement at the Camp Wokanda dining hall, and the acquisition of almost 10 acres of land adjacent to Tawny Oaks. The most significant equipment addition in 2017 was the replacement of 75 golf cars. The most significant construction in progress items were the renovation of Lakeview Recreation Center, and erosion projects in Forest Park Nature Center and at Grandview Drive.

In 2016, the major capital asset additions included Newman Golf Course fairway drainage and forward tees renovation, Tawny Oaks Welcome Center, Peoria Zoo Takin night house and yard, Ingersoll statue restoration, Rocky Glen parking lot, and RiverPlex Recreation and Wellness Center carpet replacement. Replacement equipment purchases included six mowers, two leaf vacs, a sprayer, a sand pro rake, a pickup truck, and two utility task vehicles. Construction in progress includes erosion control projects along Grand View Drive, in Detweiller Park, and at Forest Park Nature Center as well as improvements for Trewyn Pavilion, Proctor Recreation Center, and Lakeview Recreation Center.

Additional information on the District's capital assets can be found in Note 7 to the financial statements.

The District has the authority under state statute to issue general obligation park bonds within a specified limit without referendum. The District utilizes these bonds to pay for various facility improvements, equipment purchases, and debt service payments on the District's outstanding alternate revenue source bonds and tax exempt debt certificates. The District normally issues general obligation park bonds within the first three months of each calendar year.

### **Capital Asset and Debt Administration (Continued)**

In March 2018, the District issued \$3,296,366 in Series 2018A General Obligation Bonds, and \$1,703,634 in Series 2018B Taxable General Obligation Park Bonds. Principal installments for Series 2018A are due as follows: \$546,366 on December 1, 2018, \$2,250,000 on December 1, 2019, and \$500,000 on December 31, 2020. Interest for Series 2018A is payable on the first day of June and December each year. Interest rates are 1.80%, 1.93%, and 1.98% for principal due in 2018, 2019, and 2020 respectively. The principal installment for Series 2018B is due on December 1, 2018. Interest for Series 2018B is payable on the first day of December 2018, and the interest rate for Series 2018B is 2.28%.

In February 2017, the District issued \$5,000,000 in general obligation park bonds. The three year bonds have interest rates of 1.10%, 1.40%, and 1.65%. The first principal payment of \$2,550,000 was made on December 1, 2017. The remaining principal payments are due on December 1 of 2018 and 2019 for \$1,600,000 and \$850,000, respectively.

In February 2016, the District issued \$5,000,000 in general obligation park bonds. The three year bonds have interest rates of .50%, .70%, and .89%; and principal payments of \$2,000,000 due on December 1, 2016, \$1,600,000 on December 1, 2017, and \$1,400,000 on December 1, 2018.

In January 2015, the District issued \$800,000 in debt certificates. The five-year debt certificates have interest rates of 1.4%, 1.7%, 1.95%, 2.15%, and 2.3%. A debt certificate principal payment of \$25,000 was made on December 1, 2016 and December 1, 2017. There is a principal payment of \$25,000 due on December 1 of 2018, and the last two principal payments are due on December 1 of 2019 and 2020 for \$375,000 and \$350,000, respectively.

In December 2014, the District issued \$800,000 in debt certificates for erosion control projects on Grand View Drive and in Detweiller Park. The five-year debt certificates have interest rates of .75%, 1.1%, 1.45%, 1.75%, and 2.0%. Principal payments of \$50,000 each were made on December 1 of 2015, 2016 and 2017. The remaining principal payments are due on December 1, 2018 for \$500,000 and on December 1, 2019 for \$150,000.

Subsequent to year-end, in March 2019, the District issued \$3,500,000 in Series 2019A General Obligation Bonds, and \$1,500,000 in Series 2019B Taxable General Obligation Park Bonds. Principal installments for Series 2019A are due as follows: \$1,000,000 on December 1, 2019, and \$2,500,000 on December 1, 2020. Interest for Series 2019A is payable on the first day of June and December each year. Interest rates are 2.36% and 2.38% for principal due in 2019 and 2020 respectively. The principal installment for Series 2019B is due on December 1, 2019. Interest for Series 2019B is payable on the first day of December 2019, and the interest rate for Series 2019B is 2.99%.

More detailed information about the District's long-term debt can be found in Note 5 to the financial statements.

#### **District Contact Information**

This financial report is designed to provide a general overview of the District's finances, comply with finance related laws and regulations, and demonstrate the District's commitment to public accountability. If you have questions about this report or would like to request additional information, please contact Karrie Ross, Superintendent of Finance and Administrative Services, Pleasure Driveway and Park District of Peoria, 1125 W. Lake Avenue, Peoria, Illinois, 61614.

## PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA STATEMENTS OF NET POSITION DECEMBER 31, 2018 AND 2017

	Primary Government		Component Unit	
	2018	2017	2018	2017
ASSETS				
CURRENT ASSETS				
Cash and Cash Equivalents	\$ 11,554,652	\$ 11,701,414	\$ 1,001,353	\$ 1,328,004
Restricted Cash	3,419,885	2,744,817	Ψ 1,001,000	Ψ 1,020,004
Certificates of Deposit	1,467,000	1,479,000	_	
Taxes Receivable:	1,407,000	1,479,000	_	-
Property Taxes	18,615,696	18,456,438		
Personal Property Replacement	10,015,090	10,430,430	-	-
	222 505	207 122		
Taxes	222,595	207,133	-	-
Due from Other Governments	2,178,947	401,143	-	-
Accrued Interest Receivable	14,505	10,063	-	-
Accounts Receivable	970,875	996,548	-	-
Due from Component Unit:				
Accounts Receivable	42,241	35,630	-	-
Wages Receivable	21,553	19,465	-	-
Contributions Receivable,				
Net of Allowance	-	-	266,253	261,359
Due from Primary Government:				
Current Portion	-	-	220,000	220,000
Other	-	-	26,642	32,932
Inventories	299,693	360,788	-	-
Other Assets	91,921	131,450		
Total Current Assets	38,899,563	36,543,889	1,514,248	1,842,295
NONCURRENT ASSETS				
Contributions Receivable	_	_	316,817	621,363
Due from Primary Government	_	_	, _	220,000
Prepaid Charges	55,587	74,116	-	,
Net Pension Asset (Liability)	1,321,159	(5,405,180)	_	_
Capital Assets, Not Being	.,02.,.00	(0,100,100)		
Depreciated	20,931,678	21,409,449	_	_
Capital Assets, Net of	20,001,010	21,100,110		
Accumulated Depreciation	77,762,677	76,889,317	_	_
Total Noncurrent Assets	100,071,101	92,967,702	316,817	841,363
Total Assets	138,970,664	129,511,591	1,831,065	2,683,658
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Amount Related to Pension				
Liability	1,994,046	5,251,324	_	-
•				
Total Assets and Deferred Outflows				
of Resources	\$140,964,710	\$134,762,915	\$ 1,831,065	\$ 2,683,658
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	Primary Government		Component Unit	
	2018	2017	2018	2017
LIABILITIES, DEFERRED INFLOWS OF				
RESOURCES, AND NET POSITION				
OUDDENT LIABILITIES				
CURRENT LIABILITIES	¢ 4.044.40 <del>7</del>	¢ 4400.577	Φ 040	Φ 07
Accounts Payable	\$ 1,011,497	\$ 1,408,577	\$ 310	\$ 87
Accounts Payable to Primary				
Government:			40.044	05.000
Accounts Payable	-	-	42,241	35,630
Accrued Payroll	-	-	21,553	19,465
Accounts Payable to Component				
Unit:				
Current Portion	220,000	220,000	-	-
Other	26,642	32,932	-	-
Accrued Payroll	219,043	199,208	-	-
Accrued Interest Payable	9,306	11,345	6,193	12,522
Fees and Grants Collected in				
Advance	534,922	545,052	-	-
Accrued Compensated Absences,				
Current	502,138	550,554	_	-
Current Portion of Long-Term Debt	4,500,557	4,695,556	700,000	722,000
Total Current Liabilities	7,024,105	7,663,224	770,297	789,704
	.,,	.,	,=	
NONCURRENT LIABILITIES				
Fees Collected in Advance	158,333	258,333	_	-
Accrued Compensated Absences	130,453	275,870	_	_
Total OPEB Liability	7,452,591		_	_
Net OPEB Obligation	-,	6,814,982	_	_
Due to Component Unit	_	220,000	_	_
Long-Term Debt, Noncurrent	850,000	2,600,557	_	700,000
Total Noncurrent Liabilities	8,591,377	10,169,742		700,000
Total Liabilities	15,615,482	17,832,966	770,297	1,489,704
	, ,	,,	,	.,,.
DEFERRED INFLOWS OF RESOURCES				
Future Year's Property Taxes	18,615,696	18,456,438	-	-
Deferred Amount Related to Pension	, ,			
Liability	4,218,700	534,660	_	-
Deferred Amount Related to Total OPEB	, ,	•		
Liability	1,022,059	_	_	-
Total Deferred Inflows				
of Resources	23,856,455	18,991,098	-	-
	, ,			
NET POSITION				
Net Investment in Capital Assets	96,012,985	92,676,470	-	-
Restricted For:				
Recreation	656,466	508,257	-	-
Audit	55,051	53,709	-	-
Police	309,435	235,425	-	-
Retirement	1,566,990	1,347,547	-	-
Paving and Lighting	279,622	205,837	-	-
Debt Service	1,998	23,143	-	-
Bonded Projects	518,165	460,552	_	_
Component Unit Donor Restricted	-		239,053	232,362
Risk Management	1,070,779	936,260		
Unrestricted	1,021,282	1,491,651	821,715	961,592
Total Net Position	\$101,492,773	\$ 97,938,851	\$ 1,060,768	\$ 1,193,954
	-			

## PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA PRIMARY GOVERNMENT STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEARS ENDED DECEMBER 31, 2018 AND 2017

	2018	2017
OPERATING REVENUES		
Charges for Services	\$ 13,725,076	\$ 14,200,047
Other	885,576	915,223
Total Operating Revenues	14,610,652	15,115,270
OPERATING EXPENSES		
Personnel	12,605,124	13,104,675
Benefits	5,767,110	7,579,793
Supplies	4,907,348	4,978,291
Services	5,328,098	5,804,459
Depreciation	2,934,386	2,795,171
Total Operating Expenses	31,542,066	34,262,389
OPERATING LOSS	(16,931,414)	(19,147,119)
NONOPERATING REVENUES (EXPENSES)		
Taxes	19,955,905	20,272,410
Interest Income	173,906	54,201
Noncapital Donations and Other	206,252	815,897
Interest Expense and Fiscal Charges	(242,401)	(281,536)
Loss on Disposal/Sale of Capital Assets	(8,739)	(209,638)
Amortization of Bond Premium	35,556	35,556
Total Nonoperating Revenues	20,120,479	20,686,890
NET INCOME BEFORE CAPITAL CONTRIBUTIONS	3,189,065	1,539,771
CAPITAL CONTRIBUTIONS		
Capital Grants and Donations	1,758,163	309,034
CHANGES IN NET POSITION	4,947,228	1,848,805
Net Position - Beginning of Year, as Previously Reported	97,938,851	96,090,046
Prior Period Adjustment	(1,393,306)	
Net Position - Beginning of Year, as Restated	96,545,545	
NET POSITION - END OF YEAR	\$ 101,492,773	\$ 97,938,851

# PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA COMPONENT UNIT STATEMENTS OF ACTIVITIES YEARS ENDED DECEMBER 31, 2018 AND 2017

		2018			2017	
	Without Donor	With Donor		Without Donor	With Donor	
	Restrictions	Restrictions	Total	Restrictions	Restrictions	Total
REVENUES, GAINS, AND						
OTHER SUPPORT						
Contributions - African Exhibit	\$ -	\$ 65,694	\$ 65,694	\$ -	\$ (47,977)	\$ (47,977)
Contributions - Power of Play	-	10,478	10,478	-	34,323	34,323
Interest Income	17,232	-	17,232	14,902	-	14,902
Membership Fees	261,745	-	261,745	272,558	-	272,558
Event Fees	75,417	-	75,417	65,999	-	65,999
Zoo To Do	73,119	-	73,119	72,051	-	72,051
Miscellaneous Income	12,699		12,699	9,989		9,989
Total	440,212	76,172	516,384	435,499	(13,654)	421,845
Net Assets Released						
from Restrictions	69,481	(69,481)	-	(34,914)	34,914	-
Total Revenues, Gains,			,			
and Other Support	509,693	6,691	516,384	400,585	21,260	421,845
EXPENSES						
Program Activities:						
Construction	32,620		32,620	64,173		64,173
Fundraising	337,677	-	337,677	333,518	-	333,518
· ·	139,858	-	139,858	135,490	-	135,490
Membership Development	510,155		510,155	533,181		533,181
Program Activities Total	510,155	-	510,155	555, 161	-	555,161
Management and General	139,415		139,415	130,941		130,941
Total Expenses	649,570		649,570	664,122		664,122
CHANGES IN NET POSITION	(139,877)	6,691	(133,186)	(263,537)	21,260	(242,277)
Net Position - Beginning of Year, As Previoulsy Reported	961,592	232,362	1,193,954	1,436,231	-	1,436,231
Restatement of Net Position				(211,102)	211,102	
Net Position - Beginning of Year As Restated	961,592	232,362	1,193,954	1,225,129	211,102	1,436,231
NET POSITION - END OF YEAR	\$ 821,715	\$ 239,053	\$ 1,060,768	\$ 961,592	\$ 232,362	\$ 1,193,954

# PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA PRIMARY GOVERNMENT STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2018 AND 2017

	2018	2017
CASH FLOWS FROM OPERATING ACTIVITIES		
Charges to Public for Services	\$ 13,619,634	\$ 14,050,348
Payments to Employees	(12,585,289)	(13,100,095)
Payments for Benefits	(5,479,602)	(5,541,399)
Payments to Suppliers	(10,482,501)	(10,833,274)
Other	885,576	915,223
Net Cash Used by Operating Activities	(14,042,182)	(14,509,197)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Taxes	19,955,283	20,378,918
Donations and Local Contracts	178,514	773,522
Net Cash Provided by Noncapital Financing Activities	20,133,797	21,152,440
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and Construction of Capital Assets	(3,375,876)	(2,805,321)
Proceeds from Sale of Capital Assets	-	22,834
Proceeds from Issuance of Bonds and Lease Certificates	5,000,000	5,000,000
Principal Payments on Bonds and Lease Certificates	(6,910,000)	(6,795,000)
Principal Payments on Due to Component Unit	(220,000)	(220,000)
Interest Paid on Bonds	(212,012)	(219,834)
Interest Paid to Component Unit	(32,428)	(64,173)
Capital Contributions	5,543	335,788
Net Cash Used by Capital and Related Financing Activities	(5,744,773)	(4,745,706)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest Received	169,464	51,050
Purchase of Investments	(1,467,000)	(1,479,000)
Proceeds from Sale and Maturities of Investments	1,479,000	1,483,159
Net Cash Provided by Investing Activities	181,464	55,209
NET INCREASE IN CASH	528,306	1,952,746
Cash and Cash Equivalents - Beginning of Year	14,446,231	12,493,485
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 14,974,537	\$ 14,446,231

	2018	2017
RECONCILIATION OF OPERATING LOSS TO NET		
CASH USED BY OPERATING ACTIVITIES		
Operating Loss	\$ (16,931,414)	\$ (19,147,119)
Adjustments to Reconcile Operating Loss to Net Cash		
Used by Operating Activities:		
Depreciation	2,934,386	2,795,171
Effect of Changes in Operating Assets and Liabilities:		
Due from Other Governments - Other	(25, 184)	32,409
Accounts Receivable	38,571	(100,776)
Due from Component Unit	(8,699)	(15, 126)
Inventories	61,095	2,352
Other Assets	39,529	(9,238)
Prepaid Charges	18,529	18,529
Deferred Outflows Related to Pension Liability	3,257,278	1,675,010
Deferred Inflows Related to Pension Liability	3,684,040	524,483
Deferred Inflows Related to Total OPEB Liability	1,022,059	-
Accounts Payable	(359,918)	(64,354)
Due to Component Unit	(6,290)	2,187
Accrued Payroll	19,835	4,580
Net Pension Liability	(6,726,339)	(574,425)
Total OPEB Liability	(755,697)	415,655
Fees Collected in Advance	(110,130)	(66,206)
Accrued Compensated Absences	(193,833)	(2,329)
Net Cash Used by Operating Activities	\$ (14,042,182)	\$ (14,509,197)
SUPPLEMENTAL DISCLOSURES		
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Retainage and Capital Asset Acquisitions Included in		
Accounts Payable	\$ 140,682	\$ 177,844
	, , , , , , , ,	, ,,,,,,,,
NONCASH NONCAPITAL FINANCING ACTIVITIES		
Noncapital Donations and Other in Accounts Receivable	\$ 608,662	\$ 580,924

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2018 AND 2017

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Pleasure Driveway and Park District of Peoria (the District) is a governmental entity located in Central Illinois. Revenues are substantially generated as a result of taxes assessed and allocated to the Pleasure Driveway and Park District of Peoria and charges for services for utilization of the facilities. Pleasure Driveway and Park District of Peoria revenues are therefore, primarily dependent on the economy within its territorial boundaries and nearby surrounding area. Taxable industry within the area is primarily manufacturing and retail. Additionally, there are several large nonprofit employers such as hospitals and other local governments.

### **Financial Reporting Entity**

In evaluating how to define the government, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in the Codification of Governmental Accounting and Financial Reporting Standards, Section 2100. The financial reporting entity consists of (a) the primary government, Pleasure Driveway and Park District of Peoria which has a separately elected governing body, is legally separate and fiscally independent of other state and local governments, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Due to the nature and significance of the relationship in accordance with Governmental Accounting Standards Board Statement No. 39, the Peoria Zoological Society is considered to be a component unit of the Pleasure Driveway and Park District of Peoria. The Peoria Zoological Society (the Society) is a legally separate nonprofit organization. The Society was created and organized to primarily aid in the improvement and development of Peoria Zoo, which is owned and operated by the District. The Society's fiscal year-end is December 31, and the financial statement information of the Society has been discretely presented in the District's financial statements. Complete financial statements for the Peoria Zoological Society may be obtained by contacting:

Karrie Ross
Superintendent of Finance and Administrative Services
Pleasure Driveway and Park District of Peoria
1125 West Lake Avenue
Peoria. Illinois 61614

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2018 AND 2017

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Financial Reporting Entity (Continued)**

The Peoria Park District Foundation (the Foundation) is a nonprofit corporation organized to further the common mission of the Foundation and the District by providing, supporting, and expanding public educational, leisure and recreational experiences for adults and youth that take place on District property or in connection with District programs. The President of the District Board of Trustees serves on the Foundation Board and appoints two District Trustees and two community members to serve on the Foundation Board. All activities that occur on District property or in connection with District programs must be approved by the District governing board. The District provides financial support to the Foundation. Based on these criteria, the Foundation is a component unit of the District. Due to the limited scope of the Foundation's activities, the Foundation is not included in the District's financial statements as it is insignificant. The Foundation has approximately \$320,000 of total assets.

### **Basis of Accounting**

For financial reporting purposes, the District is considered a special-purpose government engaged only in business-type activities. Accordingly, the District's basic financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. All significant intra-District transactions have been eliminated. As noted in the supplementary information, for internal financial reporting purposes, the District accounts for activity on the modified accrual basis of accounting with the use of individual "funds."

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes; federal, state, and local grants; and other contributions. On an accrual basis, revenue from property taxes is recognized in the period for which the levy is planned to finance. Taxes receivable for the following year are recorded as receivables and deferred inflows of resources. Revenue from grants and other contributions is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2018 AND 2017

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Certificates of Deposit**

Certificates of deposit are stated at cost, which approximates fair value.

### **Inventories**

All inventories are carried at cost and are valued on a first-in, first-out (FIFO) basis. Acquisitions for inventories are reflected as expenses as consumed.

### **Capital Assets**

Capital assets include property, plant, equipment, and infrastructure assets, such as roads and sidewalks. Capital assets are defined by the District as assets with an initial unit cost of greater than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art, capital assets received in a service concession and similar items are reported at acquisition value. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, equipment, and infrastructure of the District are depreciated using the straight-line method over the following useful lives:

Assets	Years
Buildings and Improvements	50
Land Improvements	20
Equipment, Vehicles, and Machinery	5 - 20
Infrastructure	20

Depreciation is not provided on construction in progress until the project is completed and placed in service.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2018 AND 2017

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Prepaid Charges**

Prepaid charges represent payments made for rights for future use of certain real estate. The charges are being amortized using the straight-line method over the period of the contract.

### **Deferred Outflows of Resources**

The District reports decreases in net position or fund equity that relate to future periods as deferred outflows of resources in a separate section of its statements of net position or combining fund balance sheet. The District has deferred outflows related to pension expense to be recognized in future periods and for pension contributions made after the measurement date.

### **Deferred Inflows of Resources**

The District's financial statements report a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net position or fund equity that applies to a future period. The District will not recognize the related revenue until a future event occurs. The District has deferred inflows which occur related to revenue recognition, because property tax receivables are recorded in the current year, but the revenue will be recorded in the subsequent year as well. The District also has deferred inflows related to pension expense to be recognized in future periods.

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2018 AND 2017

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Compensated Absences**

District employees are granted vacation and sick leave in varying amounts based upon the number of years employed. Vacation earned must be taken each year by the employee's anniversary date. Additionally, nonexempt employees accrue overtime worked at one and a half times their regular rate of pay. In the event of termination, employees are paid for unused vacation earned and overtime accrued. A liability for these unused compensated absences has been recorded based on hours available at salary rates in effect at the end of the year. Accumulated sick leave will not be paid to an employee upon termination of employment.

### Premium on Refunding of Debt

Bond premiums are amortized over the life of the bonds using the straight-line method.

### **Cash Equivalents**

For purposes of the statements of cash flows, the District considers all short-term certificates of deposit with a maturity at date of purchase of three months or less to be cash equivalents. At December 31, 2018 and 2017, the District held no cash equivalents.

### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, and deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, and other changes in net position during the reporting period. Actual results could differ from those estimates.

### **Net Position**

The District's net position is classified as follows:

### Net Investment in Capital Assets

This represents the District's total investment in capital assets, net of accumulated depreciation and related debt.

### **Restricted Net Position**

This includes resources that the District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources when they are needed.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2018 AND 2017

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Net Position (Continued)**

### **Unrestricted Net Position**

This includes resources derived from user charges for services, unrestricted state revenues, interest earnings, and other miscellaneous sources. These resources are used for transactions relating to recreation and general operations of the District and may be used at the discretion of the Board of Trustees to meet current expenses for any purpose.

### **Operating and Nonoperating Revenue**

Operating revenue includes charges to users for services such as membership fees, admission fees, rentals, green fees, program fees, and services provided for other governmental entities. Nonoperating revenues include activities that have the characteristics of nonexchange transactions such as (1) local property taxes, (2) state appropriations, and (3) donations.

#### NOTE 2 DEPOSITS AND INVESTMENTS

The District is allowed to invest in securities as authorized by the Illinois Compiled Statutes. These include deposits such as interest-bearing savings accounts and certificates of deposit, treasury bills, and other securities which are guaranteed by the full faith and credit of the United States of America.

### <u>Custodial Credit Risk – Deposits</u>

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District's investment policy requires that all amounts deposited or invested with financial institutions in excess of federal deposit insurance limits be collateralized.

As of December 31, 2018, none of the District's bank balance of \$16,581,662 was exposed to custodial credit risk.

As of December 31, 2017, none of the District's bank balance of \$14,782,874 was exposed to custodial credit risk.

Following is a listing of the funds held at December 31 that is not included in the deposits above:

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2018 AND 2017

### NOTE 2 DEPOSITS AND INVESTMENTS (CONTINUED)

### **Custodial Credit Risk - Deposits (Continued)**

This cash management pool has been classified as cash in that it has the general characteristics of a demand deposit account as the District may deposit cash at any time and withdraw cash at any time without prior notice or penalty. The fair value of the District's position in this cash management pool is the same as the value of the pool shares. The pool is uninsured and held by the banks not in the District's name.

### **Interest Rate Risk**

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Under the terms of the repurchase agreement, funds are reinvested daily. The weighted-average maturity of the Illinois Park District Liquid Asset Fund is less than 90 days. All certificates of deposit have maturities less than one year.

### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District does not have a formal policy addressing credit risk. The Illinois Trust (formerly the Illinois Park District Liquid Asset Fund) is rated AAAm by Standard & Poor's.

### NOTE 3 PROPERTY TAXES

Property taxes attach as an enforceable lien on property as of January 1. The District's property tax is levied each year at the time the budget for the ensuing year is passed and is extended against the assessed valuation of the District on the following January 1. Normally, taxes are due and payable in two installments in June and September at the County Collector's office. Sale of taxes on any uncollected amounts is prior to November 30 or shortly thereafter by the County Collector's office. Final distribution to all taxing bodies is usually made by December 31 by the County Collector's office.

The 2017 and 2016 tax levies are reflected as revenue in years 2018 and 2017, respectively. Distributions of objected, forfeited, delinquent, and mobile home taxes are recognized by the District as revenue in the year of distribution since collection is questionable.

Property taxes levied in 2018 and 2017 to be collected in 2018 and 2018, respectively, have been recognized as assets (receivable), net of an estimated uncollectible amount of 1%, and deferred inflows of resources as these taxes are planned for budget purposes to be used in 2018 and 2018, respectively.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2018 AND 2017

### NOTE 4 DUE FROM OTHER GOVERNMENTS AND ACCOUNTS RECEIVABLE

Due from other governments at December 31 consists of the following:

	2018	2017		
State of Illinois - Grants	\$ 2,043,747	\$ 291,127		
City of Peoria	130,202	104,141		
Other	4,998	5,875		
Total Due from Other Governments	\$ 2,178,947	\$ 401,143		

Accounts receivable at December 31 consist of the following:

	2018			2017		
OSF Saint Francis	\$	608,662	_	\$	580,924	
Other		377,053			415,624	
Total Accounts Receivable	\$	985,715		\$	996,548	

### NOTE 5 LONG-TERM DEBT

The following is a summary of changes in long-term debt of the District for the year ended December 31, 2018:

	General Obligation Bonds		Alternative Revenue Source General Obligation Bonds		General Obligation Debt Certificates		Total
Balance at December 31, 2017	\$	3,850,000	\$	1,975,000	\$	1,400,000	\$ 7,225,000
Bonds Issued Bonds Retired Debt Certificates Retired		5,000,000 (5,250,000) -		(1,135,000) -		(525,000)	5,000,000 (6,385,000) (525,000)
Balance at December 31, 2018		3,600,000		840,000		875,000	5,315,000
Less: Current Portion		3,100,000		840,000		525,000	 4,465,000
Long-Term Debt, Excluding Current Portion	\$	500,000	\$	<u>-</u>	\$	350,000	\$ 850,000
Unamortized Bond Premium Less: Current Portion	\$	-	\$	35,557 35,557	\$	<u>-</u>	\$ 35,557 35,557
Noncurrent Portion	\$		\$		\$		\$ 

The following is a summary of changes in long-term debt of the Park District for the year ended December 31, 2017:

	General			Alternative Revenue urce General	(	General Obligation		
		Obligation		Obligation		Debt		
Balance at December 31,	\$	Bonds 4,000,000	\$	Bonds 3,045,000	\$	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	\$	Total 9,020,000
balance at December 31,	Φ	4,000,000	Φ	3,045,000	Φ	1,975,000	Ф	9,020,000
Bonds Issued		5,000,000		-		-		5,000,000
Bonds Retired		(5,150,000)		(1,070,000)		-		(6,220,000)
Debt Certificates Retired						(575,000)		(575,000)
Balance at December 31,		3,850,000		1,975,000		1,400,000		7,225,000
Less: Current Portion		3,000,000		1,135,000		525,000		4,660,000
Less. Current Fortion		3,000,000		1,133,000		323,000		4,000,000
Long-Term Debt, Excluding								
Current Portion	\$	850,000	\$	840,000	\$	875,000	\$	2,565,000
Here is the ABerral Berral	•		•	74 440	•		•	74 440
Unamortized Bond Premium	\$	-	\$	71,113	\$	-	\$	71,113
Less: Current Portion				35,556				35,556
Noncurrent Portion	\$		\$	35,557	\$		\$	35,557

# NOTE 5 LONG-TERM DEBT (CONTINUED)

A summary at December 31 of the Park District's long-term debt follows:

Description	2018	2017		
Alternative revenue source general obligation refunding bonds, Series 2010A, dated February 23, 2010, due in annual installments through 2018, with interest due semiannually on June 1 and December 1, with rates varying between 2.5% and 3.5%. Original issue of \$2,495,000.	\$ -	\$ 335,000		
Alternative revenue source bonds, Series 2014B, dated September 24, 2014, interest rates varying between 2.00% 3.00%. Interest payments are due each June 1 and December 1, and principal is due each December 1 commencing in 2015 through 2019. Original issue of \$3,750,000.	840,000	1,640,000		
General obligation debt certificates dated December 1, 2014, due in annual installments through December 1, 2019, interest at 0.75% to 2.00%. Original issue of \$800,000. General obligation debt certificates dated January 30, 2015, due in annual installments through December 1, 2020, interest at 1.40% to 2.30%. Original issue of \$800,000.	150,000 725,000	650,000 750,000		
Project #46 bonds, dated February 1, 2016, due in annual installments through December 1, 2018, interest at 0.50% to 0.89%. Original issue of \$5,000,000.	-	1,400,000		
Project #47 bonds, dated February 1, 2017, due in annual installments through December 1, 2019, interest at 1.10% to 1.65%. Original issue of \$5,000,000.	850,000	2,450,000		
Project #48A bonds, dated March 5, 2018, due in annual installments through December 1, 2020, interest at 1.80% to 1.98%. Original issue of \$3,296,366.	2,750,000	. <u> </u>		
Total Long-Term Debt	\$ 5,315,000	\$ 7,225,000		

# NOTE 5 LONG-TERM DEBT (CONTINUED)

Principal and interest requirements to amortize all long-term debt outstanding as of December 31, 2018 follow:

Year Ending December 31,	 Principal	 Interest		Total
1900	\$ 4,465,000	\$ 111,663	•	\$ 4,576,663
1901	 850,000	 17,950		867,950
Total	\$ 5,315,000	\$ 129,613		\$ 5,444,613

The District must follow statutory requirements as well as adhere to provisions of the bond indentures of the general obligation debt and alternative revenue source bonds.

The District is subject to the Municipal Code of the Illinois Revised Statutes which limits the amount of general obligation bonds the District may have outstanding to 0.575% of the assessed value of all of the taxable property located within the Park District. At December 31, 2018, using the 2017 assessed valuation, the statutory bond limit for the District was \$12,630,362 providing a debt margin of \$8,780,362. At December 31, 2017, using the 2016 assessed valuation, the statutory bond limit for the District was \$12,251,422, providing a debt margin of \$8,251,422.

#### NOTE 6 ACCRUED COMPENSATED ABSENCES

Accrued compensated absences activity is as follows:

	2018	2017		
Balance - Beginning of Year	\$ 826,424	\$	828,753	
Amount Accumulated Amount Paid	563,843 (757,676)		623,345 (625,674)	
Balance - End of Year	\$ 632,591	\$	826,424	
Due within One Year	\$ 502,138	\$	550,554	

#### NOTE 7 CAPITAL ASSETS

A summary of changes in capital assets for the year ended December 31, 2018 follows:

	Balance December 31, 2017	Additions	Transfers	Deletions	Balance December 31, 2018
Capital Assets Not Being					
Depreciated:			•	•	<b>*</b> • • • • • • • • • • • • • • • • • • •
Land	\$ 20,606,942	\$ -	\$ -	\$ -	\$ 20,606,942
Construction in	000 507	000 407	(744 400)		204 700
Progress	802,507	266,427	(744,198)		324,736
Total	21,409,449	266,427	(744,198)	-	20,931,678
Capital Assets, Being Depreciated:					
Land Improvements Buildings and	21,870,178	284,253	232,342	(62,067)	22,324,706
Improvements	91,326,542	1,987,543	496,393	(39,540)	93,770,938
Infrastructure	9,124,594	-	-	-	9,124,594
Machinery and					
Equipment	13,181,349	568,039	15,463	(55,900)	13,708,951
Vehicles	3,425,900	232,452	-	(84,415)	3,573,937
Total	138,928,563	3,072,287	744,198	(241,922)	142,503,126
Less Accumulated					
Depreciation for:					
Land Improvements	17,205,343	468,539	_	(62,067)	17,611,815
Buildings and	11,200,010	100,000		(02,007)	17,011,010
Improvements	29,302,650	1,717,736	-	(30,801)	30,989,585
Infrastructure	2,492,936	216,190	-	-	2,709,126
Machinery and					
Equipment	9,976,940	445,671	-	(55,900)	10,366,711
Vehicles	3,061,377	86,250	-	(84,415)	3,063,212
Total Accumulated					
Depreciation	62,039,246	2,934,386		(233,183)	64,740,449
Capital Assets Being					
Depreciated	76,889,317	137,901	744,198	(8,739)	77,762,677
Capital Assets, Net	\$ 98,298,766	\$ 404,328	\$ -	\$ (8,739)	\$ 98,694,355

Construction in progress at December 31, 2018 included Grand View Drive, FPNC Erosion, and Lakeview Recreation Center, as well as other small projects.

# NOTE 7 CAPITAL ASSETS (CONTINUED)

A summary of changes in capital assets for the year ended December 31, 2017 follows:

	Balance December 31, 0	Additions	Transfers	Deletions	Balance December 31, 0
Capital Assets Not Being					
Depreciated:					
Land	\$ 20,506,942	\$ 100,000	\$ -	\$ -	\$ 20,606,942
Museum Display Construction in	216,276	-	-	(216,276)	-
Progress	1,921,711	1,159,434	(2,278,638)		802,507
Total	22,644,929	1,259,434	(2,278,638)	(216,276)	21,409,449
iotai	22,044,020	1,200,404	(2,270,000)	(210,270)	21,400,440
Capital Assets, Being Depreciated:					
Land Improvements Buildings and	19,994,145	53,367	1,833,172	(10,506)	21,870,178
Improvements	91,453,403	-	-	(126,861)	91,326,542
Infrastructure	8,431,283	259,683	433,628	-	9,124,594
Machinery and					
Equipment	12,415,609	1,088,404	11,838	(334,502)	13,181,349
Vehicles	3,498,773	182,016		(254,889)	3,425,900
Total	135,793,213	1,583,470	2,278,638	(726,758)	138,928,563
Less Accumulated					
Depreciation for:					
Land Improvements	16,865,008	350,841	-	(10,506)	17,205,343
Buildings and	07.004.070	4 700 400		(404.005)	00 000 050
Improvements Infrastructure	27,661,376	1,763,139	-	(121,865)	29,302,650
Machinery and	2,298,551	194,385	-	-	2,492,936
Equipment	9,898,923	401,319	_	(323,302)	9,976,940
Vehicles	3,230,779	85,487	_	(254,889)	3,061,377
Total Accumulated	0,200,110	00,407		(204,000)	0,001,011
Depreciation	59,954,637	2,795,171	_	(710,562)	62,039,246
Capital Assets Being					
Depreciated	75,838,576	(1,211,701)	2,278,638	(16,196)	76,889,317
Capital Assets, Net	\$ 98,483,505	\$ 47,733	\$ -	\$ (232,472)	\$ 98,298,766

Construction in progress at December 31, 2017 included Grand View Drive and Detweiller Park erosion control, as well as other small projects.

#### NOTE 8 RETIREMENT FUND COMMITMENTS

#### **Plan Description**

The District's defined benefit pension plans for Pleasure Driveway and Park District of Peoria (Regular) and Heart of Illinois Special Recreation (HISRA) employees provide retirement and disability benefits, postretirement increases, and death benefits to plan members and beneficiaries. The District's plans are managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multiple-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the state of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

#### **Benefits Provided**

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011 are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after 10 years of service. Participating employees who retire at age 62 (reduced benefits) or after age 67 (at full benefits) with 10 years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lessor of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

### NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

#### **Employees Covered by Benefit Terms**

As of December 31, 2017, the following employees were covered by the benefit terms:

	Regular	HISRA
Retirees and Beneficiaries Currently Receiving Benefits	192	3
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	254	14
Active Plan Members	274	9
Total	720	26

As of December 31, 2016, the following employees were covered by the benefit terms:

	Regular	HISRA
Retirees and Beneficiaries Currently Receiving Benefits	178	3
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	228	11
Active Plan Members	286	10
Total	692	24

#### **Contributions**

As set by statute, the District's and HISRA's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The District's Regular and HISRA annual contribution rates for calendar year 2017 were 10.35% and 7.56%, respectively. The District's Regular and HISRA annual contribution rates for calendar year 2016 were 10.53% and 6.88%, respectively. The District's Regular and HISRA annual contribution rates for calendar year 10.45% and 7.77%, respectively. For the fiscal year December 31, 2018, the District contributed \$1,013,779 and \$18,537 to the Regular and HISRA plans, respectively. For the fiscal year ended December 31, 2017, the District contributed \$1,062,773 and \$14,768 to the Regular and HISRA plans, respectively. The District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

#### **Net Pension Liability**

The District's net pension liabilities were measured as of December 31, 2017 and December 31, 2016. The total pension liabilities used to calculate the net pension liabilities were determined by an actuarial valuation as of that date.

### NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

#### **Actuarial Assumptions**

The following are the methods and assumptions used to determine total pension liability at December 31, 2017:

- The Actuarial Cost Method used was Entry Age Normal.
- The Asset Valuation Method used was 5-Year smoothed market.
- The Inflation Rate was assumed to be 2.75%.
- Salary Increases were expected to be 3.75% to 14.50%, including inflation.
- The Investment Rate of Return was assumed to be 7.50% for both the Regular and HISRA plans.
- Projected Retirement Age was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation according to an experience study from years 2011 to 2013.
- The IMRF-specific rates for Mortality (for nondisabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For Disabled Retirees, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for nondisabled lives.
- For Active Members, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net pension of plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

#### NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

#### **Actuarial Assumptions (Continued)**

		Long-Term
	Portfolio	Expected
	Target	Real Rate
Asset Class	Percentage	of Return
Domestic Equity	37%	6.85%
International Equity	18%	6.75%
Fixed Income	28%	3.00%
Real Estate	9%	5.75%
Alternative Investments	7%	2.65-7.35%
Cash Equivalents	1%	2.25%
Total	100%	

The following are the methods and assumptions used to determine total pension liability at December 31, 2016:

- The Actuarial Cost Method used was Entry Age Normal.
- The Asset Valuation Method used was Market Value of Assets.
- The Inflation Rate was assumed to be 2.75%.
- Salary Increases were expected to be 3.75% to 14.50%, including inflation.
- The Investment Rate of Return was assumed to be 7.49% and 7.50% for the Regular and HISRA plans, respectively.
- Projected Retirement Age was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation according to an experience study from years 2011 to 2013.
- The IMRF-specific rates for Mortality (for nondisabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For Disabled Retirees, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for nondisabled lives.
- For Active Members, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

# NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

#### **Actuarial Assumptions (Continued)**

• The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net pension of plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Portfolio	Expected
	Target	Real Rate
Asset Class	Percentage	of Return
Domestic Equity	38%	6.85%
International Equity	17%	6.75%
Fixed Income	27%	3.00%
Real Estate	8%	5.75%
Alternative Investments	9%	2.65-7.35%
Cash Equivalents	1%	2.25%
Total	100%	

### NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

#### **Single Discount Rate**

Single Discount Rates of 7.50% were used to measure the total pension liability for the Regular and HISRA plans at December 31, 2016. Single Discount Rates of 7.49% and 7.50% were used to measure the total pension liability for the Regular and HISRA plans at December 31, 2015, respectively. The projection of cash flow used to determine the Single Discount Rates assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rates reflect:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are note met).

For the purpose of the most recent valuations, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.78%, and the resulting discount rate is \$7.50% for both the Regular and HISRA plans.

# NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

### **Changes in the Net Pension Liability**

Changes in Net Pension Liability for the Regular and HISRA plans for the year ended December 31, 2017 are as follows:

				Regular		
	Total Pension Liability (A)			Plan Fiduciary et Position (B)	Net Pension (Asset) Liability (A) - (B)	
Balances at December 31, 2016	\$	62,413,460	\$	57,011,480	\$	5,401,980
Changes for the Year:						
Service Cost		981,061		-		981,061
Interest on Total Pension Liability		4,605,679		-		4,605,679
Differences Between Expected and Actual						
Experience of the Total Pension Liability		564,742		-		564,742
Changes of Assumptions		(1,923,753)		-		(1,923,753)
Contributions - Employer		-		1,009,838		(1,009,838)
Contributions - Employee		-		578,290		(578,290)
Investment Income		-		9,351,305		(9,351,305)
Benefit Payments, including Refunds		(0.00=.00)		(0.00=.00)		
of Employee Contributions		(3,285,323)		(3,285,323)		-
Administrative Expenses		-		(50,612)		50,612
Other (Net Transfer)		042.406		7 602 540		(21)
Net Changes		942,406		7,603,519		(6,661,113)
Balances at December 31, 2017	\$	63,355,866	\$	64,614,999	\$	(1,259,133)
				HISRA		
		Total		Plan		
		Pension		Fiduciary	Ne	et Pension
		Liability	N	et Position	(As	set) Liability
	-	(A)		(B)		(A) - (B)
Balances at December 31, 2016 Changes for the Year:	\$	370,925	\$	367,725	\$	3,200
Service Cost		23,673		-		23,673
Interest on Total Pension Liability		28,370		-		28,370
Differences Between Expected and Actual						
Experience of the Total Pension Liability		(20,192)		-		(20,192)
Assumption Changes		(10,679)		-		(10,679)
Contributions - Employer		-		18,970		(18,970)
Contributions - Employee		-		11,292		(11,292)
Investment Income		-		56,445		(56,445)
Benefit Payments, including Refunds						
of Employee Contributions		(8,985)		(8,985)		-
Other (Net Transfer)				(309)		309
Net Changes	-	12,187		77,413		(65,226)
Balances at December 31, 2017	\$	383,112	\$	445,138	\$	(62,026)

# NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

# **Changes in the Net Pension Liability (Continued)**

Changes in Net Pension Liability for the Regular and HISRA plans for the year ended December 31, 2016 are as follows:

	Regular							
	Total Pension Liability (A)		Plan Fiduciary et Position (B)		et Pension Liability (A) - (B)			
Balances at December 31, 2015	\$ 60,397,902	\$	54,457,089	\$	5,940,813			
Changes for the Year:								
Service Cost	1,067,778		-		1,067,778			
Interest on Total Pension Liability	4,465,292		-		4,465,292			
Differences Between Expected and Actual								
Experience of the Total Pension Liability	(554,746)		-		(554,746)			
Changes of Assumptions	(72,805)		-		(72,805)			
Contributions - Employer	-		1,068,047		(1,068,047)			
Contributions - Employee	-		534,783		(534,783)			
Investment Income	-		3,900,797		(3,900,797)			
Benefit Payments, including Refunds								
of Employee Contributions	(2,889,961)		(2,889,961)		-			
Administrative Expenses	-		(59,295)		59,295			
Other (Net Transfer)	 		20		(20)			
Net Changes	 2,015,558		2,554,391		(538,833)			
Balances at December 31, 2016	\$ 62,413,460	\$	57,011,480	\$	5,401,980			
			HISRA					
	Total		Plan					
	Pension		Fiduciary	Ne	et Pension			
	Liability	N	et Position	Liability				
	 (A)		(B)		(A) - (B)			
Balances at December 31, 2015	\$ 391,566	\$	352,774	\$	38,792			
Changes for the Year:								
Service Cost	20,639		-		20,639			
Interest on Total Pension Liability	29,320		-		29,320			
Differences Between Expected and Actual Experience of the Total Pension Liability	(48,684)				(48,684)			
Assumption Changes	(40,004)		-		(40,004)			
Contributions - Employer	-		14,768		(14,768)			
Contributions - Employee	_		9,659		(9,659)			
Investment Income	_		11,549		(11,549)			
Benefit Payments, including Refunds			.,0.0		(1,510)			
of Employee Contributions	(21,916)		(21,916)		_			
Other (Net Transfer)	(= , ) -		891		(891)			
Net Changes	(20,641)		14,951		(35,592)			
Balances at December 31, 2016	\$ 370,925	\$	367,725	\$	3,200			

# NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the Regular and HISRA plans' net pension liability as of December 31, 2017, calculated using a Single Discount Rate of 7.50%, as well as what the plans' net pension liabilities would be if they were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	Regular								
		Decrease	Cur	rent Discount	19	6 Increase			
	6	6.50%		7.50%		8.50%			
Net Pension (Asset) Liability	\$ 14	,157,962	\$	(1,259,133)	\$(13,945,67				
				HISRA					
	1% I	Decrease	Cur	rent Discount	19	6 Increase			
	6.50%		7.50%			8.50%			
Net Pension (Asset) Liability	\$	7,104	\$	(62,026)	\$	(115,697)			

The following presents the Regular and HISRA plans' net pension liability as of December 31, 2016, calculated using Single Discount Rates of 7.49% and 7.50%, respectively, as well as what the plans' net pension liabilities would be if they were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	Regular							
	1%	Decrease	Cur	rent Discount	1%	6 Increase		
		6.50%		7.50%	8.50%			
Net Pension (Asset) Liability	\$ 12	2,584,175	\$	5,401,980	\$	(487,415)		
				HISRA				
	1%	Decrease	Cur	rent Discount	1%	6 Increase		
		3.50%		7.50%		8.50%		
Net Pension (Asset) Liability	\$	59,406	\$	3,200	\$	(40,340)		

# NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

# <u>Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of</u> Resources Related to Pensions

For the year ended December 31, 2018, the District recognized pension expense of \$2,662,628. At December 31, 2018, the District reported deferred outflows and deferred inflows of resources related to pensions from the following sources:

		Reg	jular	
		Deferred		eferred
	O	utflows of	In	flows of
<u>Deferred Amounts Related to Pensions</u>	R	esources	Re	esources
Deferred Amounts to be Recognized in Pension				
Expense in Future Periods				
Differences Between Expected and Actual Experience	\$	822,695		(313,336)
Changes of Assumptions		192,316	(	1,545,738)
Net Difference Between Projected and Actual Earnings on				
Pension Plan Investments			(2	2,302,550)
Total Deferred Amounts to be Recognized in				
Pension Expense in Future Periods	•	1,015,011	(4	1,161,624)
Pension Contributions Made Subsequent to the Measurement Date		955,386		
Total Deferred Amounts Related to Pensions	<b>e</b> -	1,970,397	<b>\$</b> (/	1,161,624)
Total Deferred Amounts Related to Pensions	<u>Ψ</u>	1,970,397	Φ (-	+,101,024)
		HIS	SRA	
		Deferred	С	eferred
	O	utflows of	In	flows of
<u>Deferred Amounts Related to Pensions</u>	R	esources	Re	esources
Deferred Amounts to be Recognized in Pension		<u> </u>		
Expense in Future Periods				
Differences Between Expected and Actual Experience	\$	9,467	\$	(45,236)
Changes of Assumptions		-		(8,553)
Net Difference Between Projected and Actual Earnings on				
Pension Plan Investments		-		(3,287)
Total Deferred Amounts to be Recognized in				
Pension Expense in Future Periods		9,467		(57,076)
Density Oratifications Made Outronice 445 the Management Bate		44.400		_
Pension Contributions Made Subsequent to the Measurement Date		14,182		
Total Deferred Amounts Related to Pensions	\$	23,649	\$	(57,076)

# NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

# <u>Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of</u> Resources Related to Pensions (Continued)

\$1,032,316 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2018.

For the year ended December 31, 2017, the District recognized pension expense of \$2,349,455. At December 31, 2017, the District reported deferred outflows and deferred inflows of resources related to pensions from the following sources:

	Regular				
		eferred	[	Deferred	
	Οι	utflows of	lı	nflows of	
<u>Deferred Amounts Related to Pensions</u>	Re	esources	R	esources	
Deferred Amounts to be Recognized in Pension					
Expense in Future Periods					
Differences Between Expected and Actual Experience	\$	700,405	\$	(434,041)	
Changes of Assumptions		624,283		(56,964)	
Net Difference Between Projected and Actual Earnings on					
Pension Plan Investments		2,848,838		-	
Total Deferred Amounts to be Recognized in				/ <b>/ 0 / 00 =</b> \	
Pension Expense in Future Periods	•	4,173,526		(491,005)	
Pension Contributions Made Subsequent to the Measurement Date		1,013,779		_	
Total Deferred Amounts Related to Pensions	\$	5,187,305	\$	(491,005)	
		HIS Deferred		Deferred	
	_	utflows of	_	oflows of	
Deferred Amounts Polisted to Beneions					
<u>Deferred Amounts Related to Pensions</u> Deferred Amounts to be Recognized in Pension		esources		esources	
_					
Eynansa in Futura Pariods					
Expense in Future Periods  Differences Between Expected and Actual Experience	\$	15 979	\$	(43 655)	
Differences Between Expected and Actual Experience	\$	15,979 1 464	\$	(43,655)	
Differences Between Expected and Actual Experience Changes of Assumptions	\$	15,979 1,464	\$	(43,655) -	
Differences Between Expected and Actual Experience Changes of Assumptions Net Difference Between Projected and Actual Earnings on	\$	1,464	\$	(43,655)	
Differences Between Expected and Actual Experience Changes of Assumptions Net Difference Between Projected and Actual Earnings on Pension Plan Investments	\$	•	\$	(43,655) - -	
Differences Between Expected and Actual Experience Changes of Assumptions Net Difference Between Projected and Actual Earnings on	\$	1,464	\$	(43,655) - - (43,655)	
Differences Between Expected and Actual Experience Changes of Assumptions Net Difference Between Projected and Actual Earnings on Pension Plan Investments Total Deferred Amounts to be Recognized in	\$	1,464	\$	<u>-</u>	
Differences Between Expected and Actual Experience Changes of Assumptions Net Difference Between Projected and Actual Earnings on Pension Plan Investments Total Deferred Amounts to be Recognized in Pension Expense in Future Periods	\$ 	1,464 28,039 45,482	\$ \$	<u>-</u>	

# NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

# <u>Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions (Continued)</u>

\$1,077,542 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2018.

Amounts reported as deferred outflows and deferred inflows of resources related to pensions at December 31, 2018 will be recognized in pension expense in future periods as follows:

	Regular					
	D	eferred	Deferred			
	Ou	tflows of	I	nflows of		
Year Ending December 31,	Re	sources	R	lesources		
2019	\$	572,759	\$	603,899		
2020		246,639		753,284		
2021		123,043		1,517,314		
2022		72,570		1,287,127		
Total	\$	1,015,011	\$	4,161,624		
		HIS	RA			
	D	HIS eferred		Deferred		
				Deferred nflows of		
Year Ending December 31,	Ou Re	eferred	I R	nflows of lesources		
2019	Ou	eferred tflows of sources 6,512	ı	nflows of desources 12,947		
	Ou Re	eferred tflows of sources	I R	nflows of desources 12,947 13,840		
2019	Ou Re	eferred tflows of sources 6,512	I R	nflows of lesources 12,947 13,840 18,339		
2019 2020	Ou Re	eferred tflows of sources 6,512	I R	nflows of desources 12,947 13,840		
2019 2020 2021	Ou Re	eferred tflows of sources 6,512	I R	nflows of lesources 12,947 13,840 18,339		

#### NOTE 8 RETIREMENT FUND COMMITMENTS (CONTINUED)

# <u>Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions (Continued)</u>

Amounts reported as deferred outflows and deferred inflows of resources related to pensions at December 31, 2016 will be recognized in pension expense in future periods as follows:

	Regular						
	Deferred	Deferred					
	Outflows of	Inflows of					
Year Ending December 31,	Resources	Resources					
2018	\$ 1,743,082	\$ 136,546					
2019	1,441,420	136,546					
2020	965,915	136,546					
2021	23,109	81,367					
Total	\$ 4,173,526	\$ 491,005					
	HI	SRA					
	Deferred	Deferred					
	Outflows of	Inflows of					
Year Ending December 31,	Resources	Resources					
2018	\$ 16,647	\$ 14,591					
2019	15,185	9,810					
2020	10,735	9,810					
2021	2,915	9,444					
Total	\$ 45,482	\$ 43,655					

#### NOTE 9 LIABILITY INSURANCE RISK POOL

The Pleasure Driveway and Park District of Peoria is exposed to various risks related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and net income losses.

Since 1988, the District has been a member of the Park District Risk Management Agency (PDRMA) Property/Casualty Program, a joint risk management pool of park and forest preserve districts, and special recreation associations through which property, general liability, automobile liability, crime, boiler and machinery, public officials' liability, employment practices liability, and workmen's compensation and pollution liability coverage is provided in excess of specified limits for the members, acting as a single insurable unit. The following table is a summary of the property/casualty coverage in effect for the period January 1, 2018 through January 1, 2019:

# NOTE 9 LIABILITY INSURANCE RISK POOL (CONTINUED)

	М	ember		PDRMA elf-Insured		Insurance	Policy
Coverage	Dec	ductible		Retention	Limits	Company	Number
1. Property/Building/							
Contents							
All losses per							
Occurrence	\$	1,000	\$	1,000,000	\$1,000,000,000 all members	Various	P070117
Flood/Fvoort							
Flood/Except	•	4000	•	4000 000	<b>*</b> 050 000 000/		D07047
Zones A&V	\$	1,000	\$	1,000,000	\$250,000,000/ occurrence/annual aggregate	Various	P070117
Flood, Zones A&V	\$	1,000	\$	1,000,000	\$200,000,000/ occurrence/annual aggregate	Various	P070117
Earthquake Shock	\$	1,000	\$	100,000	\$100,000,000/ occurrence/annual aggregate	Various	P070117
A ( D) : 1							
Auto Physical Damage	\$	1,000	\$	1,000,000	\$ 1,000,000,000 all members	Various	P070117
Course of							
Construction	\$	1,000		N/A	\$25,000,000	Various	P070117
Business							
Interruption	\$	1,000		N/A	\$ 100,000,000	Various	P070117
Service							
Interruption	2	4 Hrs.		N/A	\$25,000,000	Various	P 070117
Boiler and							
Machinery	\$	1,000	\$	9,000	\$ 100,000,000	Travelers	BME10525L478
Pro perty Damage	\$	1,000	\$	9,000	\$100,000,000	Travelers	BME1-0525L478
Business Income	4	8 Hrs.		N/A	\$100,000,000	Travelers	BME1-0525L478
Fidelity and Crime	\$	1,000	\$	24,000	\$2,000,000	National Union Fire Insurance Co.	03-582-80-45
Seasonal							
Employees	\$	1,000	\$	9,000	\$1,000,000	National Union Fire Insurance Co.	03-582-80-45
Blanket Bond	\$	1,000	\$	24,000	\$2,000,000	National Union Fire Insurance Co.	03-582-80-45

# NOTE 9 LIABILITY INSURANCE RISK POOL (CONTINUED)

Coverage	M ember	S	PDRMA elf-Insured	Limita	Insurance	Policy
Coverage 2. Workers'	Deductible		Retention	Limits	Company	Number
Compensation	N/A	\$	500,000	\$3,500,000 employers liability	Various	WC010118 GEM-0003-A 18001
3. General, Auto Liability, and Employment						
Practices	None	\$	500,000	\$21,500,000/ occurrence/annual aggregate	Various	L010118 GEM-0003-A 18001
Public Officials'						
Liability	None	\$	500,000	\$21,500,000/ member/year	Genesis	C501
Law Enforcement Liability	None	\$	500,000	\$21,500,000/ occurrence/annual aggregate	Genesis	C501
I letter consider						
Uninsured/ Underinsured Motorists	None	\$	500,000	\$1,000,000/ occurrence	Genesis	C501
4. Pollution Liability Third Party	None	\$	25,000	\$5,000,000/ occurrence	XL Environmental Insurance	PEC-2535805
Pollution Liability						
Property-First Party	\$ 1,000	\$	24,000	\$30,000,000 3 yr. general aggregate	XL Environmental Insurance	PEC-2535805
5. Outbreak Expense	24 Hrs.		N/A	\$ 15,000/day \$ 1,000,000 aggregate	Great American	OB 010118
6. Volunteer M edical Accident	None	\$	5,000	\$5,000	PDRMA	
7. Underground Storage Tank	None		N/A	¢ 10 000	DDDMA	
Liability	None		N/A	\$ 10,000	PDRMA	
8. Unemployment Compensation	N/A		N/A	Statutory	PDRMA	

### NOTE 9 LIABILITY INSURANCE RISK POOL (CONTINUED)

For the January 1, 2018 through January 1, 2019 period and the January 1, 2017 through January 1, 2018 period, losses exceeding per occurrence self-insured and reinsurance limit would be the responsibility of the Peoria Park District.

As a member of PDRMA's property/casualty program, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and bylaws that have been adopted by resolution of the District's governing body. The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, cooperate with PDRMA, its claims administrator and attorneys in claims investigation and settlement, and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

The following represents a summary of PDRMA's balance sheets at December 31, 2017 and 2016 and the statements of revenues and expenses for the periods ended December 31, 2017 and 2016. The District's portion of the overall equity of the pool is 6.153%, or \$2,680,969 and 6.396%, or \$2,540,099 as of December 31, 2017 and 2016, respectively. This is the most recent information available.

	2017	2016
Assets	\$ 65,528,169	\$ 62,209,572
Deferred Outflows of Resources - Pension	1,031,198	1,117,312
Liabilities	22,979,446	23,580,657
Deferred Inflows of Resources - Pension	5,600	34,088
Total Net Position	43,574,321	39,712,139
Revenues	23,353,271	20,508,977
Expenditures	17,402,060	21,505,049

Since 88.70%-92.44% of PDRMA's liabilities are reserves for losses and loss adjustment expenses, which are based on an actuarial estimate of the ultimate losses incurred, the member balances are adjusted annually as more recent loss information becomes available.

### NOTE 10 HEALTH INSURANCE RISK POOL

Since 2011, the District has been a member of the Park District Risk Management Agency (PDRMA) Health Program, a health benefits pool of park districts, special recreation associations, and public service organizations through which medical, vision, dental, life and prescription drug coverages are provided in excess of specified limits for the members, acting as a single insurable unit. The pool purchases excess insurance covering single claims over \$250,000. Until January 1, 2001, the PDRMA Health Program was a separate legal entity formerly known as the Illinois Park Employees Health Network (IPEHN).

Members can choose to provide any combination of coverages available to their employees, and pay premiums accordingly.

As a member of the PDRMA Health Program, the Park District is represented on the Health Program council as well as the Membership Assembly and is entitled to one vote on each. The relationship between the member agency and the PDRMA Health Program is governed by a contract and by-laws that have been adopted by resolution of each member's governing body. Members are contractually obligated to make all monthly payments to the PDRMA Health Program and to fund any deficit of the PDRMA Health Program upon dissolution of the pool. They will share in any surplus of the pool based on a decision by the Health Program Council.

The following represents a summary of PDRMA's Health Program's balance sheet at December 31, 2017 and 2016, and the statement of revenues and expenses for the period ending December 31, 2017 and 2016. This is the most recent information available.

	2017	2016
Assets	\$ 21,149,057	\$ 19,963,703
Deferred Outflows of Resources - Pension	427,851	472,756
Liabilities	5,677,098	5,609,725
Deferred Inflows of Resources - Pension	(5,600)	14,609
Total Net Position	15,905,410	14,812,125
Revenues	37,960,432	37,086,143
Expenditures	36,867,147	34,157,556

A large percentage of PDRMA's liabilities are reserves for losses and loss adjustment expenses, which are based on an actuarial estimate of the ultimate losses incurred.

# NOTE 11 OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### Plan Description and Benefits Provided

In addition to the pension benefits described in Note 8, the District pays a portion of the medical and dental insurance premiums for certain retired employees and their spouses. Full-time employees who retire and begin receiving a pension from IMRF may continue participation in the District's group health and dental plan in accordance with the eligibility criteria and other terms for coverage under the plan. Employees, hired prior to January 1, 2018, who retire with 20 or more years of full-time service to the District, the District pays one-third of the monthly premium cost for the employee and his/her spouse. Employees, hired on or after January 1, 2018, who retire with 20 or more years of full-time service to the Peoria Park District, the District pays one-third of the month premium for the employee only.

In addition, for Executive Directors who retire before May 1, 2016, the District shall, upon the Director's retirement, pay the total monthly premium cost for the retired Executive Director and spouse. For Executive Directors that retire after May 1, 2016, the retired Executive Directors and their spouses will be eligible to participate in the District's group health and dental insurance plan in accordance with the eligibility criteria and other terms and conditions of such plan on the same basis as retired full-time employees of the District, unless otherwise specified in the Executive Director's employment contract. All other retired full-time employees and their spouses must pay the full monthly premium to continue their health and dental insurance coverage in accordance with the eligibility criteria and other terms of coverage under the plan. Monthly premiums are as follows:

	F	PPO Health		OMF	De	ental	De	ental		
	F			Health		District		IMRF		Vision
Single	\$	1,001	\$	626	\$	41	\$	57	\$	8
Couple	\$	1,838	\$	1,177	\$	77	\$	114	\$	14

# NOTE 11 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### Membership

At December 31, 2018, membership consisted of:

	OPEB
Retirees and Beneficiaries Currently Receiving Benefits	110
Active Plan Members	151
Total	261

#### **Funding Policy**

Valuation Date

The District is not required to and currently does not advance-fund the cost of benefits that will become due and payable in the future.

#### **Total OPEB Liability**

The District's total OPEB liability of \$7,452,591 was measured as of December 31, 2018 and was determined by an actuarial valuation dated January 1, 2018.

#### **Actuarial Assumptions and Other Inputs**

The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement date, unless otherwise specified.

A discount rate of 4.11% was used, which is the Bond Buyer Go 20-Year Municipal Bond Index as of December 31, 2018.

January 1, 2018

Valuation Date	January 1, 2010		
Measurement Date	December 31, 2018		
Inflation Rate	2.50%		
Salary Increase Rate	3.50%		
Healthcare Cost Trend Rate	8.50%, decreasing to 3.00%		
Actuarial Cost Method	Entry Age Normal		
Changes in the Total OPEB Liability			
Balance at December 31, 2017	\$ 8,208,288		
Changes for the Year:			
Service Cost	340,407		
Interest on the Total OPEB Liability	299,988		
Differences Between Expected and Actual			
Experience of the Total OPEB Liability	(566,238)		
Changes of Assumptions	(583,578)		
Benefit Payments	(246,276)		
Balance at December 31, 2018	\$ 7,452,591		

# NOTE 11 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### **Sensitivity Analysis**

The following presents the total OPEB liability, calculated using the discount rate of 4.11% as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.11%) or 1 percentage point higher (5.11%) than the current rate.

	1% Lower	Discount Rate	1% Higher
	(3.11%)	(4.11%)	(5.11%)
Total OPEB Liability	\$ 8,567,989	\$ 7,452,591	\$ 6,548,448

#### **Sensitivity Analysis**

The following presents the total OPEB liability, calculated using the current healthcare cost trend rates as well as what the total OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates.

		Current	
	1% Lower	Trend Rate	1% Higher
	(Varies)	(Varies)	(Varies)
Total OPEB Liability	\$ 6,354,574	\$ 7,452,591	\$ 8,860,667

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2018, the District recognized OPEB expense of \$512,638. At December 31, 2018, the District reported deferred inflows of resources related to OPEB from the following sources:

		Deferred nflows of	
Deferred Amounts Related to OPEB	F	Resources	
Deferred Amounts to be Recognized in OPEB			
Expense in Future Periods:			
Differences Between Expected and Actual Experience	\$	503,323	
Changes of Assumptions		518,736	
Net Difference Between Projected and Actual			
Earnings on OPEB Plan Investments			
Total Deferred Amounts to be Recognized in			
OPEB Expense in Future Periods	\$	1,022,059	

### NOTE 11 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense in future periods as follows:

	Dete	erred inflows
Year Ending December 31,	of	Resources
2019	\$	127,757
2020		127,757
2021		127,757
2022		127,757
2023		127,757
Thereafter		383,274
Total	\$	1,022,059

#### **GASB 45**

#### Funding

For fiscal year 2017, the District paid an explicit subsidy of \$132,076. Retiree plan participants contributed \$210,034.

#### Annual OPEB Cost and Net Obligation

The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an on-going basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the District's OPEB cost, the amount actually contributed to the plan, and changes in the District's net OPEB obligation.

# NOTE 11 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### GASB 45 (Continued)

The annual required contribution was determined as follows:

2017
\$ 324,197
413,868
 26,275
\$ 764,340
\$ 764,340
227,816
(350,560)
 641,596
225,941
415,655
 6,399,327
\$ 6,814,982
\$

The District's annual OPEB cost, percentage of annual OPEB cost contributed, and the net OPEB obligation was as follows:

	Annual		Annual OPEB	Net OPEB	
Fiscal Year	OI	PEB Cost Contributed		Obligation	
2017	\$	641,596	35.2%	\$	6,814,982
2016		555,653	50.7		6,399,327
2015		568.384	45.6		6.125.426

#### Funding Status and Funding Progress

As of January 1, 2017, the most recent actuarial valuation date, the OPEB were -0-% funded. The actuarial accrued liability for benefits was \$7,823,945, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$7,823,945. The covered payroll (annual payroll of active employees covered by the OPEB) was \$7,741,463, and the ratio of the UAAL to the covered payroll was 101.1%.

### NOTE 11 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### GASB 45 (Continued)

Actuarial valuations of an on-going plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2017 actuarial valuation, the entry age normal actuarial cost method was used. The actuarial assumptions included a 3.56% discount rate and a 3.50% per year assumption for inflation rate and payroll growth. The UAAL is being amortized as a level dollar amount over 30 years based on an open group.

The health care cost trend rates are assumed to increase as follows:

Year	Medical/Rx	Dental	Vision
2018	9.00%	4.75%	3.75%
2019	8.50	4.50	3.50
2020	8.00	4.25	3.25
2021	7.50	4.00	3.00
2022	7.00	4.00	3.00
2023	6.50	4.00	3.00
2024	6.00	4.00	3.00
2025	5.50	4.00	3.00
2026 and Thereafter	5.00	4.00	3.00

#### NOTE 12 COMMITMENTS AND CONTINGENCIES

The District has entered into an intergovernmental agreement with the city of Peoria and Peoria County, whereby should the operating deficits of the Springdale Cemetery occur and exceed \$100,000, the District will divide evenly with Peoria County the first additional \$80,000 deficit. Further obligations shall not be the responsibility of the District.

In July 1998, the District entered into an agreement with the city of Peoria to lease a parcel of land for 99 years at a cost of \$1 per year. The District operates the RiverPlex Recreation and Wellness Center on this site.

The District has entered into an agreement with a nonprofit corporation to lease clinical space in the RiverPlex Recreation and Wellness Center for a term of 20 years. The annual rent for this space is \$125,400 per year during the 20-year term, which commenced in August 2001. The agreement called for \$100,000 of the rent to be received in advance for each year of the 20-year term of the agreement (\$2,000,000). At December 31, 2018, \$258,333 of this advance was recorded as fees collected in advance in the financial statements. The remaining \$25,400 per year will be paid in 12 equal monthly installments of \$2,117.

The District has entered into an agreement with a nonprofit corporation (NPC) whereby the District and the NPC will jointly operate and manage a Family Fitness and Wellness Center within the RiverPlex Recreation and Wellness Center building. Each party will share equally in the profits and losses of this joint agreement. Additionally, each party has an equal responsibility to provide funding to cover any operational shortfalls. The agreement is for a term of 20 years, commencing on June 27, 2001, and can be terminated sooner by the mutual written agreement of both parties.

The District has entered into an agreement with the city of Peoria whereby the District will reimburse the city for the cost of maintenance and operation of a parking area at the RiverPlex facility. The yearly reimbursement is a base rate of \$120 per parking space with annual adjustments based on the Consumer Price Index for 405 spaces. The rate for 2018 was \$154 per parking space for a total cost of \$62,396.

The District entered into an agreement with the Peoria Zoological Society (the Society) whereby the District proceeded with the letting of bids for the construction of the Africanthemed exhibit for the Peoria Zoo expansion upon receipt of confirmation that the Society had secured financing for the project. The District also agreed to pay the interest portion of the loan and \$2,200,000 of the principal. Interest expense and fiscal charges include \$32,428 of interest expense reimbursed to the Society under this agreement. The \$2,200,000 of loan principal (due to component unit) is payable in equal installments over 10 years through 2019. \$220,000 is outstanding at December 31, 2018.

# NOTE 12 COMMITMENTS AND CONTINGENCIES (CONTINUED)

Estimated future payments under the agreement are as follows:

<u>'ear Ending December 31,</u> Princip		Principal		terest	Total
2019	\$	220,000	\$	8,230	\$ 228,230

The District has entered into an intergovernmental agreement with the city of Peoria to cooperate in fulfilling certain covenants of an Annexation Agreement and Development Agreement. The District is responsible for construction of bicycle trails within two years after construction is completed on 80% of the lots within the respective development area. The District has also agreed to construct certain walking trails and provide reimbursement for sidewalk construction. The District is committed to providing 2.5 miles of bicycle trails, of which 1.6 miles had been completed as of December 31, 2018.

In January 2006, the District entered into an agreement with the owners and developers (the Developer) of a subdivision whereby the property will be annexed into the District. The agreement calls for the District to rebate property taxes to the developer until the developer records a final plat or for 10 years. The final plat was recorded and no property taxes were rebated to the Developer. Within the first three years of the agreement, a portion of the property will be donated to the District contingent on the purchase with grant funds of an equal acreage from the Developer by the District for dedicated park space. This provision for the acquisition of park space has been terminated as grant funding was not available within the first three years of the agreement. The Developer provided a fourteen foot easement to allow for bicycle trails, the cost of construction borne by the District. In addition, the District agreed to reimburse the Developer \$15 per lineal foot for the sidewalks constructed in the subdivision using tax revenue generated by the development of the subdivision. This repayment will continue until the sooner of the completion of all construction of the property that the Developer is subdividing or 10 years from commencement of any construction on the subdivision. At December 31, 2018, \$1,037,000 in payments have been made on the total reimbursements estimated at \$2,000,000.

In March 2015, the Peoria Park District entered into an agreement to lease a building commonly known as Central Park Pool in Peoria, Illinois, to the Peoria Area Water Wizards, Inc. (PAWW) at a cost of \$1 per year, for three years, with the option for an additional five year renewal. The initial term commenced on April 1, 2015. The lease automatically renewed for a one year period on April 1, 2018 when the annual rent payment of \$1 was made.

#### **NOTE 13 SUBSEQUENT EVENTS**

#### **Bond Issues**

On March 6, 2019, the District issued \$3,500,000 in Series 2019A General Obligation Park Bonds and \$1,500,000 in Series 2019B Taxable General Obligation Park Bonds. Principal installments for Series 2019A are due serially on December 1, 2019 through 2020. Interest for Series 2019A is payable on the first day of June and December each year; interest rates vary from 2.36% to 2.38%. The principal installment for Series 2019B is due on December 1, 2019. Interest for Series 2018B is payable on the first day of December 2019, and the interest rate for Series 2019B is 2.99%.

#### NOTE 14 COMPONENT UNIT DISCLOSURES

The Peoria Zoological Society (the Society) reports in accordance with the American Institute of Certified Public Accountants industry audit guide, Nonprofit Organizations. Under the terms of that guide, the following accounting policies are followed:

#### **Basis of Presentation**

The Society maintains its accounts on the accrual basis of accounting.

Net position, revenues, gains, and losses are classified based on the existence or absence of donor or grantor imposed restrictions. Accordingly, net position and changes therein are classified and reported as follows:

Net Position Without Donor Restrictions – Net position available for use in general operations and not subject to donor restrictions. The governing board has designated, from net assets without donor restrictions, net position for Power of Play, Africa Exhibit, and an endowment.

Net Position With Donor Restrictions – Net position subject to donor imposed restrictions. Some donor-imposed restrictions are temporary in nature, such as those that will be met by the passage of time or other events specified by the donor. Other donor-imposed restrictions are perpetual in nature, where the donor stipulates that resources be maintained in perpetuity. Donor-imposed restrictions are released when a restriction expires, that is, when the stipulated time has elapsed, when the stipulated purpose for which the resource was restricted has been fulfilled, or both.

### NOTE 14 COMPONENT UNIT DISCLOSURES (CONTINUED)

Equipment is stated at cost less accumulated depreciation. Depreciation is provided on a straight-line basis over its estimated useful life of five years. Expenditures for the improvement and expansion of the Peoria Zoo are recorded as construction expense as incurred. The Society does not retain any ownership of the Peoria Zoo facilities or grounds.

#### **Use of Estimates in Preparing Financial Statements**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. A material estimate included in the financial statements is the allowance for uncollectible pledges.

#### Concentrations

The Society maintains deposit balances in excess of amounts insured by the Federal Deposit Insurance Corporation. The Society also maintains certain cash balances as demand notes with a public company. The notes are payable on demand, but are unsecured. At December 31, 2018 and 2017, the Society's uninsured and unsecured deposits totaled \$940,420 and \$1,299,586, respectively.

Approximately 97% and 94% of the contributions receivable at December 31, 2018 and 2017, respectively, are due from three donors. A reduction or delay in the expected payment stream from these donors, if this were to occur, may have a significant effect on the Society's programs and activities.

### NOTE 14 COMPONENT UNIT DISCLOSURES (CONTINUED)

#### **Contributions Receivable**

Unconditional promises to give that are expected to be collected within one year are recorded at net realizable value. Unconditional promises to give that are expected to be collected in future years are recorded at the present value of their estimated future cash flows. The discounts on those amounts are computed using risk-free interest rates applicable to the years in which the promises are received. Amortization of the discounts is included in contribution revenue. Conditional promises to give are not included as support until the conditions are substantially met. The allowance for uncollectible pledges represents an amount which, in management's judgment, will be adequate to absorb losses on contributions receivable that may be uncollectible.

Included in contributions receivable are the following unconditional promises to give:

	2018		2017
Contributions Receivable	\$ 1,218,147	_	\$ 1,352,654
Less: Unamortized Discount	(185,077)		(219,932)
Less: Allowance for Uncollectible Pledges	(450,000)		(250,000)
Net Contributions Receivable	\$ 583,070	_	\$ 882,722
Amounts Due in:			
Less than One Year	\$ 266,253		\$ 261,359
One to Five Years	502,000		541,400
Six Years or Greater	449,894		549,895
Total	\$ 1,218,147		\$ 1,352,654

The timing of the receipt of the contributions receivable is based upon the donor identified schedule as noted above.

The discount rate used to calculate the present value of the estimated future cash flows was 4% at December 31, 2018 and 2017.

Because of the inherent uncertainties in estimating the allowance for uncollectible pledges receivable, it is at least reasonably possible that the estimate used will change in the near term.

#### NOTE 14 COMPONENT UNIT DISCLOSURES (CONTINUED)

#### **Loans Payable**

On November 30, 2006, the Society obtained a commitment from a local company for an unsecured loan in the amount of up to \$12,200,000 to finance the construction of the African Exhibit. The interest rate charged on the loan is 3.50%. A total of \$7,000,000 was drawn on the loan. The Society has an agreement with the Pleasure Driveway and Park District of Peoria (Peoria Park District) stating the Peoria Park District will pay the interest portion of the loan and \$2,200,000 of the principal. Interest is to be paid quarterly on the last day of March, June, September, and December. The principal portion of the loan is to be paid in not more than 20 equal semi-annual installments due on the first day of February and the first day of August, with final payment due August 1, 2019. The agreement stipulates principal payments began upon completion of the African Exhibit. Thereby, payment of principal began in 2010. Effective February 20, 2015, this loan was sold and assigned to Morton Community Bank with the same terms as noted above. The outstanding balance on this loan at December 31, 2018 and 2017 was \$700,000 and \$1,400,000, respectively.

The Society entered into an unsecured loan agreement with Morton Community Bank during 2015 for \$350,000. The loan requires quarterly interest payments at 3.25% and requires five equal annual principal payments beginning on July 3, 2016. The outstanding balance was \$-0- and \$22,000 at December 31, 2018 and 2017, respectively. The Society has an agreement with the Pleasure Driveway and Park District of Peoria (Peoria Park District) stating the Peoria Park District will pay the interest portion of the loan.

Based on the amount outstanding at year-end, the future principal payment schedule is as follows:

Year Ending December 31,	Amount
2019	\$ 700,000

#### NOTE 15 RESTATEMENT OF NET POSITION

The District determined that it is necessary to restate net position in order to implement GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* (GASB 75). Beginning net position has thereby been restated as follows:

**Primary** 

	Government	
Net Position - Beginning of Year, as Previously Reported	\$	97,938,851
Adjustment for Beginning Total OPEB Liability		(1,393,306)
Net Position - Beginning of Year, as Restated	\$	96,545,545

In addition, during 2018, the Society restated its net position with donor restrictions, as it was determined that previously donated amounts contained donor restrictions. As a result, for 2017 the beginning of the year net position with donor restrictions was increased by \$211,102 and the beginning of the year net position without donor restrictions was decreased by \$211,102. The correction had no effect on the total net position. For additional information regarding net position with donor restrictions refer to Note 14.



# PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA ILLINOIS MUNICIPAL RETIREMENT FUND REQUIRED SUPPLEMENTARY INFORMATION – SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS DECEMBER 31, 2018

	Regular										
Calendar Year Ended December 31,		2014		2015	_	2016	2017				
Total Pension Liability											
Service Cost	\$	1,082,157	\$	988,578	\$	1,067,778	\$	981,061			
Interest on Total Pension Liability		3,840,069		4,199,644		4,465,292		4,605,679			
Difference Between Expected and Actual Experience		398,772		1,030,990		(554,746)		564,742			
Assumption Changes		1,832,003		72,162		(72,805)		(1,923,753)			
Benefit Payments and Refunds		(2,205,152)		(2,544,035)		(2,889,961)		(3,285,323)			
Net Change in Total Pension Liability		4,947,849		3,747,339	· ·	2,015,558		942,406			
Total Pension Liability - Beginning		51,702,714		56,650,563		60,397,902		62,413,460			
Total Pension Liability - Ending (A)	\$	56,650,563	\$	60,397,902	\$	62,413,460	\$	63,355,866			
Plan Fiduciary Net Position											
Employer Contributions	\$	1,134,400	\$	1,075,107	\$	1,068,047	\$	1,009,838			
Employee Contributions	*	463,607	•	489,393	*	534,783	•	578,290			
Investment Income		3,176,144		(3,766)		3,900,797		9,351,305			
Benefit Payments and Refunds		(2,205,152)		(2,544,035)		(2,889,961)		(3,285,323)			
Administrative Expenses		-		539		(59,295)		(50,612)			
Other		29		(11)		20		21			
Net Change in Plan Fiduciary Net Position		2,569,028		(982,773)		2,554,391		7,603,519			
Plan Fiduciary Net Position, Beginning		52,870,834		55,439,862	_	54,457,089		57,011,480			
Plan Fiduciary Net Position, Ending (B)	\$	55,439,862	\$	54,457,089	\$	57,011,480	\$	64,614,999			
Net Pension (Asset) Liability, Ending (A) - (B)	\$	1,210,701	\$	5,940,813	\$	5,401,980	\$	(1,259,133)			
Plan Fiduciary Net Position as a Percentage of the											
Total Pension Liability		97.86%		90.16%		91.34%		101.99%			
Covered Payroll	\$	9,211,316	\$	10,141,296	\$	10,092,816	\$	9,794,964			
Net Pension (Asset) Liability as a Percentage of		10.115		-0 -00'		<b>=0 =0</b> 5.		40.053			
Covered Payroll		13.14%		58.58%		53.52%		-12.85%			

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

See Notes to this Schedule on page 50.

# PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA ILLINOIS MUNICIPAL RETIREMENT FUND REQUIRED SUPPLEMENTARY INFORMATION – SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS (CONTINUED) DECEMBER 31, 2018

	HISRA											
Calendar Year Ended December 31,		2014		2015		2016		2017				
Total Pension Liability												
Service Cost	\$	19,081	\$	12,987	\$	20,639	\$	23,673				
Interest on Total Pension Liability		23,701		25,067		29,320		28,370				
Difference Between Expected and Actual Experience		(20,972)		29,003		(48,684)		(20,192)				
Assumption Changes		6,423		-		-		(10,679)				
Benefit Payments and Refunds		(7,478)		(6,458)		(21,916)		(8,985)				
Net Change in Total Pension Liability		20,755		60,599		(20,641)		12,187				
Total Pension Liability - Beginning		310,212		330,967		391,566		370,925				
Total Pension Liability - Ending (A)	\$	330,967	\$	391,566	\$	370,925	\$	383,112				
Plan Fiduciary Net Position												
Employer Contributions	\$	14,972	\$	15,588	\$	14,768	\$	18,970				
Employee Contributions		7,519		9,028		9,659		11,292				
Investment Income		19,392		1,770		11,549		56,445				
Benefit Payments and Refunds		(7,478)		(6,458)		(21,916)		(8,985)				
Other		44		(12,001)		891		(309)				
Net Change in Plan Fiduciary Net Position		34,449		7,927		14,951		77,413				
Plan Fiduciary Net Position, Beginning		310,398		344,847		352,774		367,725				
Plan Fiduciary Net Position, Ending (B)	\$	344,847	\$	352,774	\$	367,725	\$	445,138				
Net Pension (Asset) Liability, Ending (A) - (B)	\$	(13,880)	\$	38,792	\$	3,200	\$	(62,026)				
Plan Fiduciary Net Position as a Percentage of the												
Total Pension Liability		104.19%		90.09%		99.14%		116.19%				
Covered Payroll	\$	126,122	\$	200,611	\$	214,647	\$	245,196				
Net Pension (Asset) Liability as a Percentage of												
Covered Payroll		-11.01%		19.34%		1.49%		-25.30%				

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

See Notes to this Schedule on page 50.

## PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA ILLINOIS MUNICIPAL RETIREMENT FUND REQUIRED SUPPLEMENTARY INFORMATION – SCHEDULE OF EMPLOYER CONTRIBUTIONS DECEMBER 31, 2018

Regular

	. togaia.												
								Actual					
								Contribution					
Year	A	Actuarially			Co	ntribution		as a % of					
Ended	D	etermined		Actual	De	eficiency	Covered	Covered					
December 31,	<u>C</u>	<u>ontribution</u>	<u>C</u>	<u>ontribution</u>	<u>(E</u>	Excess)	Payroll	<u>Payroll</u>					
2018	\$	951,161	\$	955,386	\$	(4,225)	\$ 9,755,958	9.79%					
2017	\$	1,009,742	\$	1,013,779	\$	(4,037)	\$ 9,794,964	10.35%					
2016	\$	1,062,774	\$	1,062,773	\$	1	\$10,092,816	10.53%					
2015	\$	1,059,765	\$	1,057,178	\$	2,587	\$10,141,296	10.42%					
2014	\$	992,980	\$	1,073,722	\$	(80,742)	\$ 9,211,316	11.66%					

Additional years will be added to this schedule until 10 years of data is presented.

#### HISRA

					-				
									Actual Contribution
Year	Ac	tuarially			Cor	ntribution			as a % of
Ended	De	termined	1	Actual	De	eficiency	(	Covered	Covered
December 31,	Cor	ntribution	<u>Co</u>	ntribution	<u>(E</u>	(Excess)		Payroll	<u>Payroll</u>
0040	Φ.	44.400	Φ.	44.400	Φ.		Φ.	050 000	E 050/
2018	\$	14,182	\$	14,182	\$	-	\$	250,922	5.65%
2017	\$	18,970	\$	18,537	\$	433	\$	245,196	7.56%
2016	\$	14,768	\$	14,768	\$	-	\$	214,647	6.88%
2015	\$	15,587	\$	15,588	\$	(1)	\$	200,611	7.77%
2014	\$	11,301	\$	14,972	\$	(3,671)	\$	126,122	11.87%

Additional years will be added to this schedule until 10 years of data is presented.

## PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA OTHER POSTEMPLOYMENT BENEFITS REQUIRED SUPPLEMENTARY INFORMATION – SCHEDULE OF FUNDING PROGRESS DECEMBER 31, 2018

Trend information for the fiscal period ended December 31, 2018 is as follows:

Total OPEB Liability	 2018
Service Cost Interest on Total OPEB Liability Difference Between Expected and Actual Experience Changes of Assumptions Benefit Payments Total OPEB Liability - Beginning	\$ 340,407 299,988 (566,238) (583,578) (246,276) 8,208,288
Total OPEB Liability - Ending	\$ 7,452,591
Covered-Employee Payroll	\$ 7,551,104
Total OPEB Liability as a Percentage of Covered-Employee Payroll	98.70%

There were no changes of assumptions or benefit terms in the actuarial valuation.

No assets are accumulated in a trust to pay related benefits.

The District implemented GASB Statement No. 75 in fiscal year 2018, and the above table will be expanded to 10 years of information as the information becomes available.

#### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2018

#### Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2017 Contribution Rate\*

Valuation Date:

Notes Actuarially determined contribution rates are calculated as of

December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

#### Methods and Assumptions Used to Determine 2017 Contribution Rates:

Actuarial Cost Method: Aggregate entry age normal

Amortization Method: Level percentage of payroll, closed

Remaining Amortization

Period: 27-year closed period

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 3.50%

*Price Inflation:* 2.75%, approximate; No explicit price inflation

assumption is used in this valuation.

Salary Increases: 3.75% to 14.50%, including inflation

Investment Rate of Return: 7.50%

Retirement Age: Experience-based table of rates that are specific to the type of

eligibility condition; last updated for the 2014 valuation pursuant

to an experience study of the period 2011 to 2013.

Mortality: RP-2014 Blue Collar Health Annuity Mortality Table with

adjustments to match current IMRF experience. The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014

(base year 2012).

Other Information:

Notes: There were no benefit changes during the year.

<sup>\*</sup> Based on Valuation Assumptions used in the December 31, 2015, actuarial valuation

STATISTICAL SECTION (UNAUDITED)

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA STATISTICAL SECTION (UNAUDITED)

This part of the Pleasure Driveway and Park District of Peoria's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

<u>Contents</u>	Page(s)
Financial Trends – These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.	55
Revenue Capacity – These schedules contain information to help the reader assess the District's most significant local revenue source, property taxes.	59
Debt Capacity – These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.	62
Demographic and Economic Information – These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	66
Operating Information – These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.	69

Sources: Unless otherwise noted, the information in these schedules is derived from the District's comprehensive annual financial reports for the relevant year.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF NET POSITION BY COMPONENT LAST TEN YEARS

		<u>2018</u>	<u>2017</u>	<u>2016</u>		<u>2015</u>	<u>2014</u>
Net Investment in Capital Assets	\$	96,012,985	\$ 92,676,470	\$ 90,878,664	\$	88,555,141	\$ 85,263,476
Restricted for:							
Recreation		656,466	508,257	495,277		499,361	436,971
Audit		55,051	53,709	53,748		54,155	42,939
Police		309,435	235,425	199,364		145,756	107,659
Retirement		1,566,990	1,347,547	1,123,753		925,560	879,382
Paving and Lighting		279,622	205,837	166,358		130,845	140,441
Debt Service		1,998	23,143	22,625		9,675	20,589
Bonded Projects		518,165	460,552	537,254		530,060	334,026
Risk Management		1,070,779	936,260	752,212		618,317	575,451
Unrestricted	_	1,021,282	 1,491,651	 1,860,791		3,928,515	 1,660,762
Total Net Position	\$	101,492,773	\$ 97,938,851	\$ 96,090,046	\$	95,397,385	\$ 89,461,696
Investment in Capital Assets,		<u>2013</u>	2012	<u>2011</u>		<u>2010</u>	2009
Net of Related Debt	\$	80,088,365	\$ 72,311,145	\$ 71,005,932	\$	70,892,972	\$ 70,121,096
Restricted for:							
Bonded Projects		-	449,874	-		-	-
Risk Management		-	6,617,978	-		-	-
Debt Service		37,312	-	6,643		75,228	126,352
Capital Projects		-	-	4,556,064		4,548,104	5,491,509
Risk Management		564,868	-	351,998		370,895	461,099
Other		-	-	-		173,032	185,479
Unrestricted		3,585,188	 	 3,717,725	_	3,485,799	 2,513,216
Total Net Position	\$	84,275,733	\$ 79,378,997	\$ 79,638,362	\$	79,546,030	\$ 78,898,751

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF CHANGES IN NET POSITION LAST TEN YEARS

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Operating Revenues:					
Charges for Services	\$ 13,725,076	\$ 14,200,047	\$ 13,874,326	\$ 13,296,936	\$ 13,106,661
Other	885,576	915,223	791,363	883,958	1,193,028
Total Operating Revenues	14,610,652	15,115,270	14,665,689	14,180,894	14,299,689
Operating Expenses					
Personnel	12,605,124	13,104,675	13,469,119	13,296,110	13,483,512
Benefits	5,767,110	7,579,793	7,381,400	6,299,242	7,005,486
Supplies	4,907,348	4,978,291	4,753,604	5,179,614	4,951,853
Services	5,328,098	5,804,459	5,603,346	4,744,823	4,852,643
Depreciation	2,934,386	2,795,171	2,818,864	2,826,034	2,848,468
Total Operating Expenses	31,542,066	34,262,389	34,026,333	32,345,823	33,141,962
Operating Loss	(16,931,414)	(19,147,119)	(19,360,644)	(18,164,929)	(18,842,273)
Nonoperating Revenues (Expenses)					
Taxes	19,955,905	20,272,410	19,672,963	18,623,851	18,162,806
Interest Income	173,906	54,201	35,329	13,033	16,754
Noncapital Donations and Other	206,252	815,897	166,493	149,357	189,919
Interest Expense and Fiscal Charges	(242,401)	(281,536)	(320,645)	(387,110)	(592,402)
Gain (Loss) on Sale of Capital Assets	(8,739)	(209,638)	(13,450)	(46,277)	(365,434)
Amortization of Bond Issue Costs	-	-	-	<u>-</u>	-
Amortization of Bond Premium  Total Nonoperating	35,556	35,556	35,556	35,556	-
Revenues (Expenses)	20,120,479	20,686,890	19,576,246	18,388,410	17,411,643
Net Income (Loss)					
before Capital Contributions	3,189,065	1,539,771	215,602	223,481	(1,430,630)
Capital Contributions					
Capital Grants and Donations	1,758,163	309,034	477,059	3,020,735	6,616,593
	A 46.7 005	<b>A</b> 40.000	<b>A</b> 000 00:	<b>A</b> 0011015	<b>A F</b> 40 <b>F</b> 005
Change in Net Position	\$ 4,947,228	\$ 1,848,805	\$ 692,661	\$ 3,244,216	\$ 5,185,963

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF CHANGES IN NET POSITION LAST TEN YEARS

	<u>2013</u>	<u>2012</u>	<u>2011</u>		<u>2010</u>		<u>2009</u>
\$	13,476,306 699,088 14,175,394	\$ 13,643,218 698,875 14,342,093	\$  12,822,611 816,243 13,638,854	\$	13,452,118 367,913 13,820,031	\$ 	13,652,731 485,997 14,138,728
	13,421,746 6,969,839 5,008,084 4,702,942 2,728,139	13,554,159 6,544,063 4,900,237 4,501,632 2,612,049	13,019,490 6,468,381 5,468,780 4,378,896 2,687,332		12,666,760 5,595,331 5,116,969 4,504,764 2,717,568		12,709,740 5,560,456 5,218,355 4,155,034 2,376,621
	32,830,750 (18,655,356)	 32,112,140 (17,770,047)	 32,022,879 (18,384,025)		30,601,392 (16,781,361)		30,020,206 (15,881,478)
	18,008,061 11,487 165,026 (622,622) 6,568 (30,224)	17,211,215 17,060 160,415 (695,370) 9,617 (2,728)	17,077,337 23,066 180,124 (753,094) (9,986) (2,728)		16,974,482 34,268 137,504 (812,909) 19,415 (3,773)		16,360,516 99,827 108,257 (897,340) 11,312 (9,002)
_	17,538,296	16,700,209	16,514,719	_	16,348,987	_	- 15,673,570
	(1,117,060)	(1,069,838)	(1,869,306)		(432,374)		(207,908)
	6,013,796	 810,473	1,961,638		1,079,653	_	705,097
\$	4,896,736	\$ (259,365)	\$ 92,332	\$	647,279	\$	497,189

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

		Current Tax (	Collections	Tay	Collections in	Total Ta Collections t	
Levy Year	Tax Levy	Amount % of Levy			equent Years	Amount	% of Levy
2017	\$ 18,157,482	\$ 18,002,856	99.15%	\$	_	\$ 18,002,856	99.15%
2016	\$ 18,106,887	\$ 17,939,016	99.07%	\$	(153,511)	\$ 17,785,505	98.23%
2015	\$ 17,659,946	\$ 17,536,741	99.30%	\$	(64,389)	\$ 17,472,352	98.94%
2014	\$ 16,854,790	\$ 16,749,226	99.37%	\$	(36,644)	\$ 16,712,582	99.16%
2013	\$ 16,143,077	\$ 16,088,713	99.66%	\$	(228,088)	\$ 15,860,625	98.25%
2012	\$ 15,856,133	\$ 15,780,566	99.52%	\$	(115,107)	\$ 15,665,460	98.80%
2011	\$ 15,400,228	\$ 15,258,830	99.08%	\$	(19,455)	\$ 15,239,375	98.96%
2010	\$ 15,228,483	\$ 15,123,708	99.31%	\$	(34,964)	\$ 15,088,744	99.08%
2009	\$ 15,007,904	\$ 14,875,430	99.12%	\$	(81,053)	\$ 14,794,377	98.58%
2008	\$ 14.428.694	\$ 14.339.887	99.38%	\$	(56.956)	\$ 14.282.931	98.99%

Source: Peoria County Treasurer's Office

**Note:** Property taxes extended and collected in the current year are based on the preceding year's levy. For example, taxes levied in 2017 are extended and collected in 2018.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA ASSESSED VALUATIONS FOR ALL PROPERTY LAST TEN YEARS

Year	Farm	Residential	Commercial	Industrial	Railroad Property
<u>rear</u>	<u> </u>	<u>rtesideridar</u>	<u>oommerciar</u>	<u>maasirar</u>	roperty
2017	\$1,533,128	\$1,381,073,604	\$793,085,920	\$78,322,615	\$4,138,573
2016	\$1,442,416	\$1,380,187,463	\$784,622,122	\$80,039,849	\$3,765,723
2015	\$1,378,325	\$1,336,862,054	\$758,671,371	\$79,149,446	\$3,454,522
2014	\$1,397,347	\$1,315,713,510	\$735,586,254	\$76,979,203	\$3,123,282
2013	\$1,329,258	\$1,303,287,674	\$724,282,607	\$75,505,951	\$2,843,969
2012	\$1,297,424	\$1,336,758,126	\$727,579,770	\$76,453,117	\$2,416,565
2011	\$1,463,991	\$1,356,470,543	\$735,195,418	\$77,157,797	\$2,126,324
2010	\$1,301,459	\$1,383,441,451	\$729,600,918	\$77,567,379	\$1,758,550
2009	\$1,278,844	\$1,364,714,807	\$720,935,053	\$76,738,568	\$1,387,135
2008	\$1,227,474	\$1,336,128,453	\$708,325,914	\$76,907,476	\$1,108,474
	T. (.)	Less:		F.C	<b>T</b> . ( . )
	Total	Tax Increment	Tarrable	Estimated	Total
	Property	Financing	Taxable	Actual	Direct
<b>W</b>	Assessed	Districts and	Assessed	Property	Tax
<u>Year</u>	<u>Value<sup>1</sup></u>	Value Abated	<u>Value</u>	<u>Value</u>	Rate <sup>2</sup>
2017					
2017	\$2 258 153 8 <u>4</u> 0	(\$58,793,093)	\$2 100 360 747	\$6 774 461 520	0.8256
2016	\$2,258,153,840 \$2,250,057,573	(\$58,793,093) (\$53,472,913)	\$2,199,360,747 \$2,196,584,660	\$6,774,461,520 \$6,750,172,719	0.8256 0.8243
2016 2015	\$2,250,057,573	(\$53,472,913)	\$2,196,584,660	\$6,750,172,719	0.8243
2015	\$2,250,057,573 \$2,179,515,718	(\$53,472,913) (\$48,833,588)	\$2,196,584,660 \$2,130,682,130	\$6,750,172,719 \$6,538,547,154	0.8243 0.8288
2015 2014	\$2,250,057,573 \$2,179,515,718 \$2,132,799,596	(\$53,472,913) (\$48,833,588) (\$43,112,366)	\$2,196,584,660 \$2,130,682,130 \$2,089,687,230	\$6,750,172,719 \$6,538,547,154 \$6,398,398,788	0.8243 0.8288 0.8066
2015 2014 2013	\$2,250,057,573 \$2,179,515,718 \$2,132,799,596 \$2,107,249,459	(\$53,472,913) (\$48,833,588) (\$43,112,366) (\$67,462,579)	\$2,196,584,660 \$2,130,682,130 \$2,089,687,230 \$2,039,786,880	\$6,750,172,719 \$6,538,547,154 \$6,398,398,788 \$6,321,748,377	0.8243 0.8288 0.8066 0.7914
2015 2014 2013 2012	\$2,250,057,573 \$2,179,515,718 \$2,132,799,596 \$2,107,249,459 \$2,144,505,002	(\$53,472,913) (\$48,833,588) (\$43,112,366) (\$67,462,579) (\$75,055,520)	\$2,196,584,660 \$2,130,682,130 \$2,089,687,230 \$2,039,786,880 \$2,069,449,482	\$6,750,172,719 \$6,538,547,154 \$6,398,398,788 \$6,321,748,377 \$6,433,515,006	0.8243 0.8288 0.8066 0.7914 0.7662
2015 2014 2013 2012 2011	\$2,250,057,573 \$2,179,515,718 \$2,132,799,596 \$2,107,249,459 \$2,144,505,002 \$2,172,414,073	(\$53,472,913) (\$48,833,588) (\$43,112,366) (\$67,462,579) (\$75,055,520) (\$72,831,590)	\$2,196,584,660 \$2,130,682,130 \$2,089,687,230 \$2,039,786,880 \$2,069,449,482 \$2,099,582,483	\$6,750,172,719 \$6,538,547,154 \$6,398,398,788 \$6,321,748,377 \$6,433,515,006 \$6,517,242,219	0.8243 0.8288 0.8066 0.7914 0.7662 0.7335
2015 2014 2013 2012	\$2,250,057,573 \$2,179,515,718 \$2,132,799,596 \$2,107,249,459 \$2,144,505,002	(\$53,472,913) (\$48,833,588) (\$43,112,366) (\$67,462,579) (\$75,055,520)	\$2,196,584,660 \$2,130,682,130 \$2,089,687,230 \$2,039,786,880 \$2,069,449,482	\$6,750,172,719 \$6,538,547,154 \$6,398,398,788 \$6,321,748,377 \$6,433,515,006	0.8243 0.8288 0.8066 0.7914 0.7662

Source: Peoria County Clerk

**Note:** Taxes payable in the current year are based on the preceding year's assessed valuation.

<sup>&</sup>lt;sup>1</sup> The State of Illinois sets assessed value at 33% of estimated actual value.

<sup>&</sup>lt;sup>2</sup> Park District tax rate per \$100 of assessed value.

#### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA PROPERTY TAX RATES – DIRECT AND OVERLAPPING LAST TEN YEARS

(Per \$100 of Assessed Value)

	Park District Direct		Overlappi	ng Governmen	t Tax Rates	
<u>Year</u>	Tax Rate	County	City	Township	School	<u>Other</u>
2017	0.8256	0.8241	1.1228	0.1493	5.3363	0.9550
2016	0.8243	0.8241	1.5514	0.1490	5.2829	0.9366
2015	0.8288	0.8053	1.5619	0.1474	5.2841	0.9317
2014	0.8066	0.8053	1.3970	0.1468	5.1719	0.8778
2013	0.7914	0.8053	1.4117	0.1448	5.0646	0.8777
2012	0.7662	0.8053	1.4062	0.1420	4.9832	0.8777
2011	0.7335	0.7998	1.4096	0.1355	4.9315	0.8388
2010	0.7183	0.8003	1.3911	0.1329	4.9307	0.8142
2009	0.7178	0.8050	1.3865	0.1333	4.8811	0.8311
2008	0.7025	0.8074	1.3861	0.1312	4.5951	0.7842

Source: Peoria County Clerk

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**Note:** This table demonstrates the overlapping tax rates for residents of the city of Peoria, the largest municipality within the District's boundaries. Overall there are 161 different taxing districts within Peoria County. The tax rate shown for the city of Peoria includes the tax levied by the city of Peoria for the Peoria Public Library.

The District tax rate is a composite of 14 different levies. Of these 14 levies, 9 levies have maximum tax rate limits that can only be increased with voter approval. The remaining 5 levies have no maximum rate. For the 9 levies that have a maximum rate, the composite rate for the 2017 tax year is .4498. The District has the authority to tax up to a composite rate of .4725 for those 9 levies. The District is currently utilizing 95.20% of the taxing authority allowed by our maximum rates for these 9 levies.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA PRINCIPAL PROPERTY TAXPAYERS IN PEORIA COUNTY CURRENT YEAR AND NINE YEARS AGO

			Tax Ye	ar 2017	Tax Year 2008		
			Assessed	Percentage		Assessed	Percentage
Principal Taxpayer	Type of Business		<u>Value</u>	of Total		<u>Value</u>	of Total
Caterpillar, Inc.	Earthmoving Equipment Manufacturer	\$	39,907,450	1.77%	\$	39,024,340	1.84%
Pere Marquette Hotel LLC	Hotel		15,200,930	0.67%		-	-
MCRIL LLC	Department Stores		15,055,040	0.67%		15,517,380	0.73%
Northwoods Development, Co.	Shopping Mall		9,250,660	0.41%		9,517,180	0.45%
PV Peoria LLC	Apartment Building Operator		7,888,620	0.35%		-	-
Willow Knolls Peoria IL LLC	Shopping Center		7,871,860	0.35%		7,767,810	0.37%
Wal-Mart Real Estate Business Trust	Shopping Center		7,243,512	0.32%		7,744,010	0.36%
Komatsu America Corp	Earthmoving Equipment Manufacturer		5,881,030	0.26%		-	-
Illinois-American Water SSC	Local Water Company		5,870,520	0.26%		-	-
Knoxville Pointe	Apartment Building Operator		5,589,250	0.25%		-	-
Gateway Taylor, Inc.	Shopping Center		-	-		7,176,590	0.34%
Lexington House Corporation	Real Estate Developer		-	-		5,246,120	0.25%
Menard Inc	Shopping Center		-	-		5,229,270	0.25%
Knoxville Pointe	Apartment Building Operator		-	-		4,950,020	0.23%
Edward Rose Building Co	Apartment Building Operator			-		4,780,036	0.23%
Total Top Ten Principal Taxpayers		\$	119,758,872	5.31%	\$	106,952,756	5.05%
Park District Total Assessed Value		\$2	,258,153,840		\$ 2	2,123,697,791	

Source: Peoria County Clerk's Office

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF RATIOS FOR OUTSTANDING DEBT LAST TEN YEARS

<u>Year</u>	General Obligation Bonds	Sou	Alternate Revenue Irce General Obligation Bonds	Refunding Lease Certificates	General Obligation Debt Certificates	Total Debt Outstanding <u>Debt</u>	namortized Bond <u>Premium</u>	O	utstanding Debt Per <u>Capita</u>	Outstanding Debt as a Percentage of Per Capita Personal Income
2018	\$ 3,600,000	\$	840,000	\$ -	\$ 875,000	\$ 5,315,000	\$ 35,557	\$	-	-
2017	\$ 3,850,000	\$	1,975,000	\$ -	\$ 1,400,000	\$ 7,225,000	\$ 71,113	\$	39.48	0.08%
2016	\$ 4,000,000	\$	3,045,000	\$ -	\$ 1,975,000	\$ 9,020,000	\$ 106,669	\$	48.76	0.10%
2015	\$ 4,000,000	\$	4,050,000	\$ -	\$ 2,595,000	\$ 10,645,000	\$ 142,225	\$	57.16	0.12%
2014	\$ 4,450,000	\$	5,000,000	\$ -	\$ 2,370,000	\$ 11,820,000	\$ 177,781	\$	63.10	0.14%
2013	\$ 4,350,000	\$	6,060,000	\$ -	\$ 2,200,000	\$ 12,610,000	\$ -	\$	66.92	0.14%
2012	\$ 4,550,000	\$	6,776,652	\$ 152,217	\$ 1,000,000	\$ 12,478,869	\$ -	\$	66.64	0.14%
2011	\$ 4,350,000	\$	7,035,000	\$ 730,000	\$ -	\$ 12,115,000	\$ -	\$	64.84	0.14%
2010	\$ 3,300,000	\$	7,270,000	\$ 1,265,000	\$ -	\$ 11,835,000	\$ -	\$	63.53	0.15%
2009	\$ 3,200,000	\$	7,495,000	\$ 1,765,000	\$ -	\$ 12,460,000	\$ -	\$	67.79	0.16%

**Note:** Outstanding debt per capita and as a percentage of per capita personal income is calculated using the population and personal income from the Schedule of Demographic and Economic Statistics. Population and per capita income for 2018 for Peoria County was unavailable when this report was prepared.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA COMPUTATION OF LEGAL DEBT MARGIN CURRENT YEAR

#### **Nonreferendum General Obligation Bonding Authority Limit**

The District may issue nonreferendum general obligation park bonds. The total of non-referendum general obligation park bonds outstanding cannot exceed .575% of the assessed value of all taxable property within the District.

2017 Taxable Assessed Valuation	\$ 2,199,360,747
Nonreferendum Bond Debt Limit (.575% of assessed valuation) Less: General Obligation Bonds Outstanding as of December 31, 2018	\$ 12,646,324 3,600,000
Debt Margin as of December 31, 2018	\$ 9,046,324
Percentage of Nonreferendum Bonding Authority Utilized	28.47%

#### **Overall Debt Limit**

The State of Illinois also limits the debt of a governmental unit to 2.875% of the assessed value of all taxable property within the District. The District's alternate revenue source bonds are excluded from this calculation by statute.

2017 Taxable Assessed Valuation	\$ \$ \$	,199,360,747
Total Debt Limit (2.875% of assessed valuation) Less: General Obligation Bonds Outstanding as of December 31, 2018 Debt Certificates Outstanding as of December 31, 2018	\$	63,231,621 3,600,000 875,000
Debt Margin as of December 31, 2018	<u>\$</u>	58,756,621
Percentage of Total Debt Capacity Utilized		7.08%

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF RATIOS FOR GENERAL OBLIGATION BONDED DEBT OUTSTANDING LAST TEN YEARS

<u>Year</u>		2009		<u>2010</u>		<u>2011</u>		<u>2012</u>
General Obligation Park Bonds	\$	3,200,000	\$	3,300,000	\$	4,350,000	\$	4,550,000
Percentage of Taxable Assessed Valuation		0.16%		0.16%		0.21%		0.22%
Bonded Debt Per Capita		\$17.41		\$17.71		\$23.28		\$24.30
Non-Referendum General Obligation Park Bond Debt Limit	\$	11,810,714	\$	12,021,312	\$	12,192,020	\$	12,072,599
Bonded Debt Applicable to Limit	_	3,200,000	_	3,300,000	_	4,350,000	_	4,550,000
Legal Debt Margin	\$	8,610,714	\$	8,721,312	\$	7,842,020	\$	7,522,599
Bonded Debt Applicable to Limit as a Percentage of Debt Limit		27.09%		27.45%		35.68%		37.69%

**Note:** Under Illinois State Statues, the Peoria Park District's outstanding nonreferendum general obligation bonds are not to exceed .575% of taxable assessed property value. Population information for 2018 was not available when this report was prepared.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF RATIOS FOR GENERAL OBLIGATION BONDED DEBT OUTSTANDING LAST TEN YEARS

<u>2013</u>	<u>2014</u>	<u>2015</u>		<u>2016</u>	<u>2017</u>		<u>2018</u>
\$ 4,350,000	\$ 4,450,000	\$ 4,000,000	\$	4,000,000	\$	3,850,000	\$ 3,600,000
0.21%	0.22%	0.19%		0.19%		0.18%	0.16%
\$23.09	\$23.76	\$21.48		\$21.62		\$21.04	n/a
\$ 11,899,335	\$ 11,728,775	\$ 12,015,702	\$	12,251,422	\$	12,630,362	\$ 12,646,324
 4,350,000	 4,450,000	 4,000,000	_	4,000,000		3,850,000	3,600,000
\$ 7,549,335	\$ 7,278,775	\$ 8,015,702	\$	8,251,422	\$	8,780,362	\$ 9,046,324
36.56%	37.94%	33.29%		32.65%		30.48%	28.47%

#### **Legal Debt Margin Calculation for 2018**

Taxable Assessed Valuation: \$ 2,199,360,747

Debt Limit (.575 of Assessed Value): \$ 12,646,324

Outstanding General Obligation Bond Debt Applicable to Limit: \$ 3,600,000

Legal Debt Margin: \$ 9,046,324

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

<u>Year</u>	Peoria County <u>Population</u>	ı	Peoria Peoria County Personal Income housands of \$) Peoria County Personal Income Per Capita		Peoria County Unemployment <u>Rate</u>	
2018	-	\$	-	\$	-	5.5%
2017	183,011	\$	8,832,611	\$	48,263	5.8%
2016	185,006	\$	8,819,746	\$	47,673	6.8%
2015	186,221	\$	8,766,540	\$	47,076	6.9%
2014	187,319	\$	8,536,546	\$	45,572	7.8%
2013	188,429	\$	9,042,374	\$	47,988	9.9%
2012	187,254	\$	9,019,389	\$	48,167	8.4%
2011	186,834	\$	8,477,686	\$	45,375	9.5%
2010	186,284	\$	7,889,782	\$	42,354	10.8%
2009	183,810	\$	7,659,831	\$	41,673	10.9%

Sources: Population and personal income are from U.S. Bureau of Economic Analysis. Population and personal income information for 2018 was not available when this report was prepared.

Unemployment rates for Peoria County are from the Illinois Department of Employment Security.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF PRINCIPAL EMPLOYERS IN PEORIA MSA CURRENT YEAR AND NINE YEARS AGO

#### 2018

	Estimated	Percentage
	Number of	of Total
<u>Employer</u>	<u>Employees</u>	<b>Employment</b>
Caterpillar, Inc.	13,100	7.41%
OSF Saint Francis Medical Center	6,000	3.39%
UnityPoint Health	3,283	1.86%
Peoria Public Schools	1,870	1.06%
Keystone Steel & Wire, Co.	1,300	0.74%
Bradley University	1,239	0.70%
Advanced Technology Services	1,073	0.61%
Peoria County	886	0.50%
CEFCU	834	0.47%
Par-a-dice Hotel and Casino	800	0.45%
Principal Employer Totals	30,385	17.19%
Peoria MSA Total Employment	176,744	

Sources: Principal employers and estimated number of employees for 2018 from the Greater Peoria Economic Development Council.

Employment data from nine years ago from the Pleasure Driveway and Park District of Peoria comprehensive annual financial report for fiscal year 2008.

Peoria MSA total employment from the Illinois Department of Employment Security.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF PRINCIPAL EMPLOYERS IN PEORIA MSA CURRENT YEAR AND NINE YEARS AGO

#### 2009

200	,,	
	Estimated	Percentage
	Number of	of total
<u>Employer</u>	<b>Employees</b>	<b>Employment</b>
Caterpillar, Inc.	17,000	8.42%
OSF Saint Francis Medical Center	5,600	2.77%
Peoria School District 150	2,850	1.41%
Methodist Medical Center	2,300	1.14%
Bradley University	1,045	0.52%
Peoria County	1,000	0.50%
Affina	1,000	0.50%
Proctor Hospital	896	0.44%
Keystone Steel & Wire, Co.	880	0.44%
City of Peoria and Peoria Public Library	<u>859</u>	0.43%
Principal Employer Totals	33,430	16.55%
Peoria MSA Total Employment	201,958	

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA DISTRICT EMPLOYMENT STATISTICS LAST TEN YEARS

Park District Staff	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Full-Time <sup>1</sup>	157	159	162	174
Part-Time				
IMRF Participating <sup>2</sup>	163	200	211	186
Hourly <sup>3</sup>	909	972	935	905
Total Part-Time	1,072	1,172	1,146	1,091
Total Employees	1,229	1,331	1,308	1,265

**Notes:** Since the District relies extensively on part-time employees, the number of employees can fluctuate depending upon the number of hours employees are available for work and the number of programs offered.

- Full-time employees are employees who are scheduled to work at 2,080 hours annually and qualify for a full benefit package that includes pension and disability benefits through the Illinois Municipal Retirement Fund (IMRF), health and dental insurance, vacation leave, sick leave, and paid holidays.
- Part-time employees who are expected to work an average of 1,000 hours per calendar year or more qualify for pension and disability benefits through IMRF. In accordance with the Affordable Care Act, health insurance coverage is offered to part-time employees who are scheduled to work at least 1,560 hours annually.
- <sup>3</sup> Part-time employees who are expected to work less than 1,000 hours in a calendar year have no other paid benefits.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA DISTRICT EMPLOYMENT STATISTICS LAST TEN YEARS

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
176	178	187	188	191	191
128 957 1,085	69 1,057 1,126	89 1,040 1,129	86 1,073 1,159	110 1,059 1,169	115 1,051 1,166
1,261	1,304	1,316	1,347	1,360	1,357

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA ATTENDANCE STATISTICS LAST TEN YEARS

Facility or Activity Name	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Golf - Rounds Played	82,790	97,288	95,205	96,104	107,338
RiverFront Events/Festivals/Concerts	397,000	435,000	420,000	375,000	400,000
Peoria Zoo	139,185	148,835	170,172	138,656	136,114
Owens Recreation Center	217,500	215,000	220,000	213,000	215,000
Aquatic Centers/Swimming pools	152,164	166,200	174,347	171,170	182,510
Environmental and Interpretive Services	168,305	167,806	162,868	155,350	152,200
Athletic and Recreation Services	70,800	73,500	76,442	71,097	66,192
RiverPlex Recreation & Wellness Center - Arena - Fitness Center Members	255,000 6,265	252,050 6,525	230,125 6,355	241,694 6,391	247,006 7,065
Peoria PlayHouse Children's Museum	75,078	77,783	86,957	47,567	0
Luthy Botanical Garden	28,876	30,329	29,175	25,351	25,000
Arts and Leisure Services	249,772	241,417	222,905	245,585	242,397
Community and Inner City Services	0	0	0	0	0
Totals	1,842,735	1,911,733	1,894,551	1,786,965	1,780,822

**Notes:** Although some estimates are used, most facilities or programs that charge fees for their services maintain attendance records. Attendance records are not available for services that do not have staff present and are free of charge.

The Peoria Zoo opened Africa! in June of 2009.

Community and Inner City Services was combined with Arts and Leisure Services in 2013. Beginning May 1, 2014, the Peoria Area Water Wizards (PAWW) swim team was privatized and Central Park Pool was leased to PAWW.

The Peoria PlayHouse Children's Museum opened in June of 2015.

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA ATTENDANCE STATISTICS LAST TEN YEARS

<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	2009
111,788	125,201	129,801	150,772	163,270
400,000	397,000	370,000	375,000	400,000
143,078	161,849	133,629	152,195	215,642
205,000	215,000	230,000	220,000	212,000
207,000	240,400	215,496	154,000	140,419
152,200	152,200	143,273	143,273	143,273
76,342	80,704	75,737	77,886	74,135
253,874	252,555	249,326	248,447	241,449
7,955	7,837	7,538	7,303	7,200
0	0	0	0	0
25,000	25,000	25,000	25,000	25,000
229,265	134,270	133,080	133,676	155,679
0	104,400	104,900	104,900	104,500
1,811,502	1,896,416	1,817,780	1,792,452	1,882,567

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF CAPITAL ASSET INFORMATION LAST TEN YEARS

	2018	2017	2016	<u>2015</u>	<u>2014</u>	2013	2012	<u>2011</u>	<u>2010</u>	2009
Land -										
Major Parks										
- Number of Parks	10	10	10	10	9	9	9	9	9	9
- Total Acreage	1,934	1,934	1,934	1,934	1,799	1,799	1,799	1,799	1,799	1,799
Neighborhood Parks										
- Number of Parks	20	20	20	20	20	20	20	20	20	20
- Total Acreage	398	398	398	398	398	398	398	398	398	398
Conservation Property										
- Total Acreage	4,440	4,397	4,397	4,397	4,397	3,964	3,964	3,964	3,964	3,964
Special Use Parks / Other										
- Number of Parks	20	20	20	20	21	21	20	20	20	20
- Total Acreage	1,496	1,496	1,487	1,487	1,622	1,622	1,572	1,572	1,572	1,572
Land Maintained by District										
for Public Use										
- Total Acreage	<u>646</u>	<u>683</u> 8,908	<u>683</u> 8,899	<u>683</u> 8,899	<u>683</u>	<u>683</u>	<u>683</u> 8,416	<u>683</u> 8,416	<u>866</u> 8,599	<u>873</u>
District-wide Total Acreage	8,914	8,908	8,899	8,899	8,899	8,466	8,416	8,416	8,599	8,606
Land Improvements/Facilities -										
Aquatics -										
- Family Aquatic Centers - Indoor	1	1	1	1	1	1	1	1	1	1
- Family Aquatic Centers - Outdoor	1	2	2	2	2	2	2	2	2	2
- Swimming Pools - Indoor	1	1	1	1	1	1	1	1	1	1
<ul> <li>Swimming Pools - Outdoor</li> </ul>	1	1	1	1	1	1	1	1	1	1
- Splash Pad - Outdoor	2	3	3	3	3	3	3	3	2	2
Baseball/Softball Fields	22	22	24	26	26	26	30	35	35	35
Basketball Courts - Outdoor	25	25	25	25	25	25	25	25	25	23
BMX Track	1	1	1	1	1	1	1	1	1	1
Botanical Garden	1	1	1	1	1	1	1	1	1	1
Cricket Pitch	2	2	2	2	2	2	1	1	1	0
Football Fields	3	3	3	3	3	3	3	3	3	3

### PLEASURE DRIVEWAY AND PARK DISTRICT OF PEORIA SCHEDULE OF CAPITAL ASSET INFORMATION LAST TEN YEARS

Fishing	10	10	10	10	9	9	9	9	9	q
Fitness Center	10	10	10	10	1	1	1	1	1	1
Frisbee Golf - 18 hole	1	1	1	1	1	1	1	1	1	1
Golf Courses -	1	Į.	Į.	ļ	Į	ļ	Į.	Į.	Į.	1
- 27 hole	1	1	1	1	1	1	1	1	1	1
- 18 hole	2	2	2	2	3	3	3	3	3	3
- 9 hole	1	2	2	2	2	2	2	2	2	2
- Learning Center/Driving Range	1	1	1	1	1	1	1	1	1	1
Hiking/Jogging/Fitness Trails - miles	55	55	54	50	50	46	43	36	33	33
lce Rinks - Indoor	2	2	2	2	2	2	43 2	2	2	2
Museums	3	3	3	3	2	2	2	2	2	2
Nature Center	3 2	2	2	3 1	<u> </u>	<u> </u>			<u> </u>	
	4		4	1	1	1	1	1	1	1
Observatory Picnic Areas with Shelters	33	33	33	32	32	32	32	32	32	32
	33 42	33 42	33 42	32 42	32 42	32 41	32 41	32 41	32 41	32 40
Playgrounds								26	26	26
Pleasure Driveways - miles Recreation Centers	26 8	26 8	26 8	26 8	26 8	26 7	26 6	∠6 6	26 6	∠6 6
	-	-	-	-		-		-	-	-
Soccer Fields	50	50	50	50	50	50	25	25	25	25
Special Event/Campground Facilities	2	2	2	2 1	2	2	2	2	2	2
Special Recreation Association	1	1	1	1	1	1	1	1	1	1
Theaters -		•	•		•	•	•	•	•	
- Indoor	2	2	2	2	2	2	2	2	2	2
- Outdoor	3	3	3	3	3	3	3	3	3	3
Tennis Courts - Outdoor	18	25	29	29	29	29	29	31	31	31
Volleyball Courts - Outdoor	15	15	15	15	15	15	15	15	15	15
Zoo	1	1	1	1	1	1	1	1	1	1
Vehicles and Equipment -										
Cars and Trucks	114	105	105	105	106	108	111	111	111	109
Tractors, Utility Vehicles,										
and Riding Mowers	191	187	187	188	188	190	189	186	191	185
Golf Carts	215	214	234	234	234	234	234	234	234	234